



# ANNUAL COMPREHENSIVE FINANCIAL REPORT

Fiscal Years Ended June 30, 2022 and 2021

SALEM, OR

#### SALEM AREA MASS TRANSIT DISTRICT

Annual Comprehensive Financial Report

For the years ended

June 30, 2022 and 2021

Marion County, Oregon

Prepared by

Denise LaRue, Director of Finance/CFO Dorrene Edwards, Controller

	age
INTRODUCTORY SECTION	
Letter of Transmittal	
Organizational Chart	ix
Board of Directors	X
Certificate of Achievement for Excellence Award	xi
FINANCIAL SECTION	
Independent Auditor's Report	
Management's Discussion and Analysis	5
Basic Financial Statements	
Statements of Net Position	
Statements of Revenues, Expenses and Changes in Net Position	
Statements of Cash Flows	
Statements of Fiduciary Net Position	. 14
Statements of Changes in Fiduciary Net Position	
Notes to the Basic Financial Statements	. 16
Required Supplementary Information	
Schedule of Changes in the Net Pension Liability and Related Ratios, Non-Bargaining	.43
Schedule of Employer Contributions – Defined Benefit Plan – Non-Bargaining	
Schedule of Changes in the Net Pension Liability and Related Ratios, Bargaining	
Schedule of Employer Contributions – Defined Benefit Plan – Bargaining	
Schedule of Changes in the District's Total OPEB Liability and Related Ratios	
Supplementary Information	
Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual:	
General Fund	
Capital Projects Fund	. 50
Transportation Programs Fund	.51
Budgetary Division Basis vs Object Classification Basis	. 52
Reconciliation of Net Change in Fund Balance on a Non-GAAP Budgetary Basis to	
Changes in Net Position on a GAAP Basis	. 53
Schedule of Revenues, Expenditures and Changes in Fund Balance - Capital Projects on a No	n-
GAAP Budget Basis	
Schedule of Revenues, Expenditures and Changes in Fund Balance - Transportation Programs	
on a Non-GAAP Budget Basis	. 56

# Salem Area Mass Transit District Table of Contents For the Years Ended June 30, 2022 and 2021

#### STATISTICAL SECTION

Financial Trends	
Summary of Net Position – Last Ten Fiscal Years	60
Schedule of Changes in Net Position – Last Ten Fiscal Years	
<u> </u>	
Revenue Capacity Information	
Assessed Value and Estimated Actual Value of Taxable Property	65
Direct and Overlapping Property Tax Rates	67
Principal Property Taxpayers	
Property Tax Levies and Collections	
Demographic and Economic Information	
Demographic and Economic Statistics	72
Salem Metropolitan Area Employers	
Operating Information	
District Employees by Division	75
Operating Revenue and Cost Measurements	76
DISCLOSURES AND COMMENTS REQUIRED BY	
STATE MINIMUM STANDARDS	
Independent Auditor's Report Required by Oregon State Regulations	79

















December 30, 2022

CHERRIOTS

Board of Directors Salem Area Mass Transit District 555 Court St. NE, Suite 5230 Salem, OR 97301-3980

It is our pleasure to submit to you the Annual Comprehensive Financial Report of the Salem Area Mass Transit District for the fiscal year ended June 30, 2022. Oregon Statutes require that the District publish, within six months of the close of each fiscal year (FY), a complete set of financial statements presented in conformance with accounting principles generally accepted in the United States, and audited in accordance with auditing standards generally accepted in the United States by a firm of licensed certified public accountants.

This report consists of management's representations concerning the finances of the District. Consequently, responsibility for the accuracy of the data and the completeness and fairness of the presentation, including all disclosures, rests with management. To provide a reasonable basis for making these representations, management has established an internal control structure designed to safeguard the District's assets against loss, theft, or misappropriation, and to ensure the reliability of financial records for preparing financial statements in conformity with generally accepted accounting principles (GAAP). The internal control structure has been designed to provide reasonable, but not absolute, assurance that these objectives are being met. The concept of reasonable assurance recognizes that (1) the cost of the control structure should not exceed the benefits likely to be derived; and (2) the evaluation of cost and benefits requires estimates and judgments by management. We believe that the District's internal control structure adequately safeguards assets and provides reasonable assurance of proper recording of financial transactions. To the best of our knowledge and belief, the enclosed data is presented accurately, in all material respects, along with disclosures necessary to provide the reader with a reasonable understanding of the District's finances.

This report was prepared in accordance with the Governmental Accounting Standards Board (GASB) and includes:

 A narrative introduction, overview, and analysis of the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The District's MD&A can be found following the independent auditor's report on the basic financial statements, beginning on Page 4 of this report.

- Statement of Net Position, Statement of Revenues, Expenses and Changes in Net Position, Statement of Cash Flows and related notes for the District as a whole on the full accrual basis.
- Schedule of Revenues, Expenses, and Changes in Fund Balance Budget to Actual is presented as supplementary information.

Grove, Mueller & Swank, P.C., a firm of licensed certified public accountants, audited the District's financial statements. The goal of this independent audit was to provide reasonable assurance that the financial statements of the District for the FY ended June 30, 2022, are free of material misstatements. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unmodified opinion that the District's basic financial statements for the FY ended June 30, 2022, are fairly presented in all material respects in conformity with GAAP. The independent auditor's report is presented in the Financial Section of this report beginning on Page 1.

In addition to meeting the requirements set forth above, the independent audit was also designed to meet the special needs of federal grantor agencies as provided for in the Federal Single Audit Act and the Office of Management and Budget's (OMB) Super Circular 2 Code of Federal Regulations (CFR) Part 200, the Uniform Guidance. These standards require the independent government's internal controls to be established and maintained effectively and the District to be in compliance with legal requirements, with special emphasis on internal controls and compliance with legal requirements involving the administration of federal awards. The results of the independent audit for the FY that ended June 30, 2022, indicated no significant violations of applicable laws and regulations. The independent auditor's reports, related specifically to the Single Audit and OMB Super Circular 2 CFR Part 200, the Uniform Guidance, are contained in a separate report.

#### **District Overview**

Cherriots, officially known as the Salem Area Mass Transit District (SAMTD), provides public transportation services to the Salem and Keizer communities, as well as many communities

throughout Oregon's Mid-Willamette Valley. SAMTD was established in 1979, under the provisions of Oregon Revised Statutes Chapter 267 that allowed for the formation of transit districts as special taxing entities. Prior to that time, the Cherriots fixed route bus system had been part of the City of Salem.

The District has a memorandum of understanding with Marion and Polk counties to provide transit services within these two counties. SAMTD provides fixed route, paratransit, dialaride, and regional services. District buses provide service over a 76-square mile area in Salem-Keizer and the Mid-Willamette Valley. The population of the Cherriots service area is about 417,761.

The District's mission is to connect people with places through safe, friendly, and reliable public transportation services. We do this though a variety of services throughout the region.

In addition to local fixed-route, SAMTD operates Cherriots Regional and Cherriots LIFT. Cherriots Regional routes provide express bus service to help riders travel between cities in Marion and Polk counties. Moreover, Cherriots provides an express commuter route to Wilsonville and now also has a new express commuter route to connect Keizer, Woodburn, and Wilsonville.

In FY 2022, annual Cherriots ridership among all services was just over 2 million, averaging more than 7,415 riders per weekday, 3,752 on Saturday, and 1,743 on Sunday. The District maintains 64 active buses for fixed route service, Cherriots Local; 43 buses for the paratransit service, Cherriots LIFT; and 13 buses for the Cherriots Regional service.

Cherriots LIFT, a dial-a-ride paratransit service provided to seniors and people with disabilities, operates throughout the Salem-Keizer urban growth boundary. Riders must be certified eligible to use Cherriots LIFT service in advance of scheduling a trip.

Lastly, Cherriots Shop and Ride is a dial-a-ride service for seniors and people with disabilities. It operates throughout the Salem-Keizer urban growth boundary. There is no formal eligibility process to use the service.

The District's Board of Directors sets policy, appropriates funds, adopts budgets and reviews contracts. The current board members have all been governor-appointed. Before July 1, 2019, board members were citizen-elected. With its range of different social and ethnic backgrounds, the current Board of Directors is more diverse than any prior configuration. For the first time in the District's history the majority of members are female.

The District is authorized to levy taxes and charge fares to pay for operations. Thirty percent of general fund revenue comes from local property taxes. Thirty-four percent of the general fund are funds received from the state.

For financial planning and control, the District prepares and adopts an annual budget in accordance with Oregon Revised Statutes Chapters 294.305 through 294.565. The legally adopted budget is at the fund/division level for current expenditures, with separate appropriations established for the division levels of General Manager/Board of Directors/ Strategic Initiatives, Deputy General Manager, Finance, Technology and Program Management, Administration, Operations, Communication, Unallocated – General Administration, and internal transfers for each fund. Budgetary control is internally administered at a more restrictive level. Budget-to-actual comparisons for each individual fund for which an appropriated annual budget has been adopted are provided as other supplementary information in this report.

#### **Local Economy**

The District is located within the Salem Metropolitan Statistical Area (MSA). The Salem MSA, as defined by the U.S. Census Bureau, is an area consisting of two counties in western Oregon, Marion and Polk. The principal city is Salem, which has a population of 194,345 according to the 2022 U.S. Census estimate. In 2022, there were an estimated 433,903 living in the Salem MSA compared with a population of 391,395 in the 2010 census. Marion and Polk counties are located south of the Portland metropolitan area in the center of the Willamette Valley. The District's boundaries are contiguous with the urban growth boundaries and include the City of Salem and the City of Keizer. The District also provides regional services to Marion and Polk counties and commuter services to Wilsonville in Clackamas County.

Salem is the capital of Oregon and the county seat for Marion County. Population estimates from Portland State University's Population Research Center rank Salem as the third largest city. The Salem MSA had the third largest population in the state at July 1, 2022. The major industries in the Salem MSA are agribusiness, health care, technology, government, and education.

The average unemployment rate in the Salem MSA in 2022 was 3.9 percent.

#### **Fixed Route Transportation**

Approximately 6.2 million passenger miles were traveled annually, with total ridership of 2,039,555 for FY 2022. This total ridership represents an increase of 19 percent from FY 2021. For FY 2022, the operating costs per revenue mile for the fixed route service amounted to \$14.27 compared to a cost of \$13.74 for FY 2021 (a 3.9 percent increase), while the average cost per ride decreased from \$18.06 in FY 2021 to \$15.87 for FY 2022 (a 12.1 percent decrease). The decrease in the cost per ride is driven by the recovery of the pandemic – increased operating costs, similar operating revenue miles, and increased ridership.

#### **Alternative Transportation**

Ridership in the demand response programs increased during FY 2022. The total rides provided in FY 2022 were 71,900 compared to 58,208 rides provided in FY 2021. The average cost of providing demand response rides in FY 2022 was \$62.49 compared with \$93.13 for FY 2021. This decrease in cost per ride is the result of reduced expenses to operate the programs and increased ridership for FY2022 versus FY2021.

A small portion of the cost of providing these alternative transportation services is typically covered with fare revenue. There were no fares collected for FY 2021due to fares being suspended due to COVID-19, but there was \$190,516 collected for fares in FY 2022.

#### **Major Initiatives**

During FY22 our two primary initiatives were the development of an organizational strategic plan and a diversity, equity, and inclusion (DEI) strategic plan. Additional initiatives included the development of the long-range transit plan (LRTP) and rebuilding services levels in a post COVID-19 environment.

The organizational strategic plan will guide the District as we move beyond COVID-19 and creates the Cherriots for the future. The plan outlines a road map for specific initiatives and programs the Cherriots team will undertake during the coming year. It also provides the leadership team and stakeholders with guiding goals, projects, and programs to be implemented in the short-term to achieve longer-term outcomes. By having clarity on the bigger picture, it also provides the organization with the freedom and flexibility to adapt the plan to changing conditions. This plan was adopted by the Board at its September 2022 meeting.

The DEI strategic plan was adopted by the Board at its August 2022 meeting. The DEI strategic plan will guide us to ensure that not only are we striving for an inclusive workplace where all people can thrive personally and professionally, but also ensuring the services we provide are equitable to all members of the community.

The 2043 LRTP is a comprehensive long-range (20-year) planning document that provides a road map for transit and other mobility options in the District's service area (local and regional). The next 20 years is forecast to see many changes in population and employment in the Salem-Keizer region as well as the outlying rural areas of Marion and Polk counties. The LRTP creates a shared understanding about where we are today and what opportunities and challenges we will consider over the next 20 years. The LRTP identifies and communicates 20-year strategies to maintain and grow a regional public transportation system that enhances our community with equitable and inclusive transportation options. The plan aims to clearly describe the District's role in the region, sets priorities for future service, and will help deliver our mission of Creating Community Connections.

This plan was adopted by the Board at its December 2022 meeting.

As the District transitions into a post COVID-19 environment we are slowly returning to full service levels and are increasing ridership each month. We are currently at 93% of weekday service levels and plan to increase to 100% by May 2023. As it is in transit agencies throughout the country the ability to maintain staffing levels has been extremely difficult.

We continue to enhance our safety protocols to ensure health and safety of our employees and customers. We continue to maintain industry safety practices to ensure that safety.

#### **Future**

While the pandemic slowed our course, it did not alter our path to changing the public transit landscape. The board asked the District to go through a strategic planning process to set a roadmap for the future and determine how the District moves from a transit service provider to a mobility integrator for the Mid-Willamette Valley community. Throughout FY22, the District and staff have worked with a professional strategic planning management consulting service to develop a strategic plan, which was adopted by the Board of Directors in FY23, and is now being implemented.

#### **Long-Term Financial Planning**

One of the District's strategic priorities is to ensure organizational viability. One important factor in this priority is financial viability. Now that we are receiving a new sustainable revenue source (STIF) it is important that we can fiscally maintain this new service long-term. We are continuing work to ensure we are able to fund our 10-year capital improvement plan.

#### Acknowledgements

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the District for its Annual Comprehensive Financial Report (ACFR) for the FY that ended June 30, 2021. This was the 10th consecutive year that the District received this prestigious award. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized ACFR. This report must satisfy both generally accepted accounting principles (GAAP) and applicable legal requirements. A Certificate of Achievement is valid for one year. We believe that our current ACFR continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

The timely preparation of the ACFR was made possible by the efforts of the entire staff of the Finance Division. The Finance Division appreciates and thanks the staff who assisted and contributed to the report's presentation. They also thank the Board of Directors and the General Manager for their interest and support in managing the financial operations of the District in a responsible and progressive manner.

Respectfully submitted,

Allan Pollock

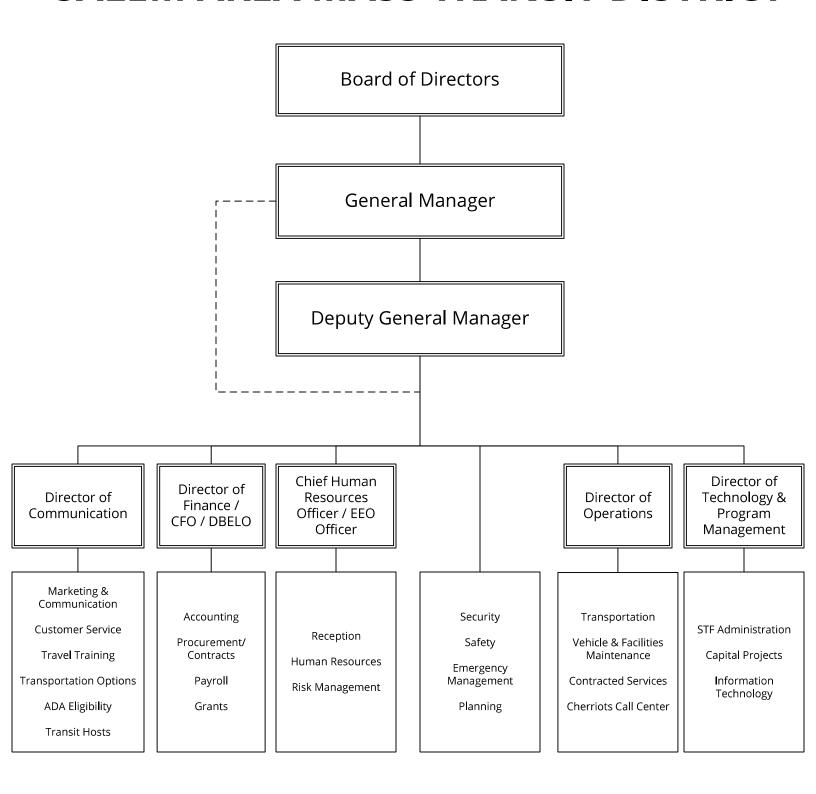
General Manager/CEO

Denise LaRue

Director of Finance/CFO

Denise d'aRne

## SALEM AREA MASS TRANSIT DISTRICT



#### Salem Area Mass Transit District Board of Directors July 2021 – June 2022



**CHI NGUYEN (Subdistrict #1)** 

1665 Sisters Court NW
Salem, Oregon 97304
P: (503)949-5263 | E: <a href="mailto:chi.nguyen@cherriots.org">chi.nguyen@cherriots.org</a>

Appointed 07/01/2019 - 06/30/2023



RAMIRO "RJ" NAVARRO JR (Subdistrict #2)

828 Lockhaven Drive NE Keizer, Oregon 97303 P: (971)388-5943 | E: <u>ramiro.navarro@cherriots.org</u>

Appointed 07/01/2021 - 06/30/2025 <sup>1</sup> (He/His/Him/El)



#### **SADIE CARNEY (Subdistrict #3)**

1595 5<sup>th</sup> Street NE Salem, Oregon 97301 P: (971)887-8896 | E: <u>sadie.carney@cherriots.org</u>

Appointed 07/01/2019 - 06/30/2023



#### **MARIA CECILIA HINOJOS PRESSEY (Subdistrict #4)**

4368 Crystal Avenue NE Salem, Oregon 97305

P: (505)800-9142 | E: <u>maria.hinojos@cherriots.org</u>

Appointed 09/21/2020; Reappointed 2021-2025 <sup>1</sup>



#### IAN DAVIDSON (Subdistrict #5)

4926 Wagon Rim Court SE Salem, Oregon 97317 P: (253)797-0164 | E: <u>ian.davidson@cherriots.org</u>

Appointed 07/01/2019 - 06/30/2023



#### SARA DUNCAN (Subdistrict #6)

2832 Strong Road
Salem, Oregon 97302
P: (503)302-4371 | E. <u>sara.duncan@cherriots.org</u>
Appointed 07/01/2021 – 06/30/2025<sup>1</sup> (She/Her)

#### **VACANT CHARLES RICHARDS** (Subdistrict #7)

5517 7<sup>th</sup> Avenue SE
Salem, Oregon 97302
P: (503)363-4627 | E: charles.richards@cherriots.org

Appointed 07/01/2019 - Resigned 03/30/2022 due to illness

1 Elections determined Board membership until 06/30/2019. 2018 Legislative changes under Senate Bill 10 provided for Governor appointed positions as of 07/01/2019. FY2021 represents the first year of a fully appointed Board.



Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

### Salem Area Mass Transit Oregon

For its Annual Comprehensive Financial Report For the Fiscal Year Ended

June 30, 2021

Christopher P. Morrill

Executive Director/CEO

**Financial Section** 

#### INDEPENDENT AUDITOR'S REPORT

(503) 581-7788 • FAX (503) 581-0152 • www.gms.cpa

Board of Directors Salem Area Mass Transit Salem, Oregon

#### **Report on the Audit of the Financial Statements**

#### **Opinions**

We have audited the financial statements of the business-type activities of Salem Area Mass Transit District (the District), as of and for the year ended June 30, 2022 and 2021, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements present fairly, in all material respects, the respective financial position of the business-type activities of the District, as of June 30, 2022 and 2021, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Responsibilities of Management for the Financial Statements

The District's management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control—related matters that we identified during the audit.

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis (MD&A) and required supplementary information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The supplementary information section as listed in the table of contents is presented for purposes of additional analysis and is not a required part of the basic financial

statements. The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the other supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Information Included in the Annual Comprehensive Financial Report (ACFR)

Management is responsible for the other information included in the ACFR. The other information comprises the introductory and statistical sections but does not include the financial statements and our auditor's report thereon. Our opinions on the financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon. In connection with our audit of the financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

#### Reports on Other Legal and Regulatory Requirements

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 30, 2022 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters.

The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Other Reporting Required by Oregon Minimum Standards

In accordance with Minimum Standards for Audits of Oregon Municipal Corporations, we have issued our report dated December 30, 2022, on our consideration of the District's compliance with certain provisions of laws and regulations, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules. The purpose of that report is to describe the scope of our testing of compliance and the results of that testing and not to provide an opinion on compliance.

GROVE, MUELLER & SWANK, P.C. CERTIFIED PUBLIC ACCOUNTANTS

Ryan T. Pasquarella, A Shareholder

December 30, 2022











#### Salem Area Mass Transit District Management's Discussion and Analysis

The management of Salem Area Mass Transit District (District) presents this narrative overview and analysis to facilitate both a short-term and long-term analysis of the financial activities of the District for the fiscal years ended June 30, 2022 and 2021. This Management's Discussion and Analysis (MD&A) is based on facts, decisions, and conditions that existed as of the date of the independent auditor's report.

#### **Overview of the Financial Statements**

The District's financial statements consist of a statement of net position, a statement of revenues, expenses and changes in net position, and a statement of cash flows. They have been prepared using the accrual basis of accounting in accordance with accounting principles generally accepted in the United States of America (GAAP). Under this basis of accounting, revenues are recognized in the period in which they are earned, and expenses are recognized in the period in which they are incurred, regardless of the related cash flows.

#### **Financial Highlights**

The District's total assets increased in FY 2022 from \$91.4 million to \$109.3 million, due to an increase in unrestricted cash, federal grants receivable, and state grants receivable, partially offset by the net pension asset – Non-bargaining. The District's total assets increased in FY 2021 from \$80.7 million to \$91.4 million in FY 2021, due to an increase in unrestricted cash and state grants receivable, partially offset by federal grants receivable.

The District's deferred outflows increased in FY 2022 by approximately \$7.0 million and the District's deferred outflows decreased in FY 2021 by approximately \$1.4 million. These changes are due to actuarial assumption changes and other activities in the District's retirement plans.

The District's total liabilities increased in FY 2022 by \$11.4 million, due mostly to an increase in unearned revenue and net pension liabilities of the District. The District's total liabilities decreased in FY 2021 by \$6.0 million, due mostly to a decrease in pension and OPEB liabilities of the District.

In FY 2022, the District's total net position increased by \$13.9 million. Restricted net position for capital projects increased by \$2.1 million and restricted net position for special transportation increased by \$2.4 million. Unrestricted net position increased by approximately \$9.3 million.

In FY 2021, the District's total net position increased by \$12.4 million. The investment in capital assets decreased by approximately \$300 thousand, mainly due to an \$800 thousand increase in land improvements offset by a \$1.1 million decrease in land and construction in progress. Restricted net position for capital projects increased by \$2.0 million, and restricted net position for special transportation increased by approximately \$415 thousand. Unrestricted net position increased by approximately \$10.3 million.

Net position investment in capital assets consists of land, land improvements, buildings, vehicles, and office and shop equipment, net of accumulated depreciation.

Net position restricted for capital projects and net position restricted for special transportation represent amounts restricted for use for capital expenditures, and for transportation programs and projects, respectively.

Net position restricted for capital projects and net position restricted for special transportation represent amounts restricted for use for capital expenditures, and for transportation programs and projects, respectively.

				June 30,		
		2022		2021		2020
Assets			(A	As Restated)		
Current and restricted assets	\$	61,147,609	\$	42,598,827	\$	32,377,724
Noncurrent assets		-		789,730		-
Capital assets, net of depreciation		48,119,928		48,051,619		48,311,842
Total assets		109,267,537		91,440,176		80,689,566
<b>Deferred outflows of resources</b>		10,409,616		3,385,624		4,949,950
Total assets and deferred outflows of resources		119,677,153		94,825,800		85,639,516
Liabilities						
Current liabilities		8,916,341		2,770,397		3,003,712
Noncurrent liabilities		11,348,104		6,044,845	_	11,831,307
Total liabilities		20,264,445		8,815,242		14,835,019
Deferred inflows of resources		4,127,360		4,635,383		1,877,521
Net position						
Investment in capital assets		48,119,928		48,051,619		48,311,842
Restricted for capital projects		4,130,496		2,024,612		-
Restricted for transportation programs		2,941,080		522,928		108,265
Unrestricted		40,093,844		30,776,016		20,506,869
Total net position		95,285,348		81,375,175		68,926,976
Total liabilities, deferred inflows of resources	Φ	110 (77 152	Φ.	04.005.000	Φ.	05 (20 51 (
and net position	\$	119,677,153	\$	94,825,800	\$	85,639,516

In FY 2022, operating revenue increased approximately \$2.3 million from \$929 thousand from the prior year. This increase was due to resuming passenger fare collection for all modes of service. Non-operating revenues, including capital contributions, increased approximately \$5.1 million from the prior year. This increase is due to an increase in state assistance and federal assistance. Operating expenses increased by approximately \$2.1 million from the prior year, mainly due to an increase in personnel services, as we return to normal service levels after the pandemic.

In FY 2021, operating revenue decreased approximately \$3.4 million from \$4.4 million to \$929 thousand, or 78.9 percent, from the prior year. This decrease was due to a decrease in the passenger fares from all modes of service. The District eliminated the collection of fares for all of FY21 due to reduced routes and ridership, both effects of the pandemic, and allowed the

public to board by the rear door to provide physical distance with limited capacity. Non-operating revenues, including capital contributions, increased approximately \$7.6 million from the prior year. This increase is due to an increase in federal and state assistance, offset partially by a decrease in grants for capital acquisition. Operating expenses decreased by approximately \$900 thousand from the prior year. The majority of the decrease is from a net decrease in materials and services expense of \$600 thousand.

The District's total revenue increased approximately \$7.4 million, or 15.8 percent, during FY 2022, primarily from operating sources such as passenger fares (\$2.0 million) and non-operating sources, such as federal assistance (up \$3.4 million) and state assistance (up \$1.2 million) for COVID-19 pandemic-related costs. Property tax revenues increased by 5.1 percent. The District's total revenue increased approximately \$4.2 million, or 9.7 percent, during FY 2021.

	Year Ended June 30,								
		2022		2021		2020			
Operating revenues			As Restated)						
Passenger fares	\$	2,015,718	\$	1,532	\$	2,056,140			
Accessible services and medicaid		465,018		168,502		1,850,146			
Other revenues		700,695		759,409		471,874			
Non-operating revenues									
Property taxes		14,227,455		13,540,219		12,955,320			
State assistance		18,411,572		17,254,069		14,515,991			
Federal assistance		18,251,835		14,866,738		10,558,045			
Other revenues		221,492		300,425		329,609			
Total revenue		54,293,785		46,890,894		42,737,125			
Operating expenses		(41,606,235)		(39,502,564)		(40,385,314)			
Changes in net position before									
capital contributions		12,687,550		7,388,330		2,378,811			
Capital contributions		1,222,623		1,677,890		5,671,192			
Changes in net position		13,910,173		9,066,220		8,050,003			
Beginning net position		81,375,175		68,926,976		60,876,973			
Restatement				3,381,979					
Beginning net position (restated)		81,375,175		72,308,955		60,876,973			
<b>Ending net position</b>	\$	95,285,348	\$	81,375,175	\$	68,926,976			

#### **Capital Assets**

The District's investment in capital assets amounts to \$48.1 million and \$48.1 million net of accumulated depreciation as of June 30, 2022 and 2021 respectively. This investment in capital assets includes land, construction in progress, buildings, land improvements, revenue rolling stock, and equipment. The total increase in the District's investment in capital assets for FY 2022 was 0.1 percent. The total decrease in the District's investment in capital assets for FY 2021 was 0.05 percent.

Major capital projects during FY 2022 included the Cherriots regional vehicles and bus stop improvements. Construction in progress at the end of the year was approximately \$8.1 million for various projects.

Major capital projects during FY 2021 included the CAD/AVL and work toward the South Salem Transit Center. Construction in progress at the end of the year was approximately \$6.8 million for various projects.

		June 30,					Increase/(	decre	ease)
	 2022		2021		2020	2	022-2021	2	021-2020
Land	\$ 3,039,566	\$	3,039,566	\$	3,250,691	\$	=	\$	(211,125)
Construction in progress	8,077,725		6,754,110		6,488,767		1,323,615		1,660,502
Buildings, net	15,606,758		16,116,021		16,581,739		(509,263)		(444,802)
Land improvements, net	3,693,577		3,855,728		3,053,124		(162,151)		(119,038)
Revenue rolling stock, net	15,815,692		16,350,488		17,474,136		(534,796)		3,186,378
Equipment, net	1,886,610		1,935,706		1,463,385		(49,096)		163,039
	\$ 48,119,928	\$	48,051,619	\$	48,311,842	\$	68,309	\$	4,234,954

Additional information on the District's capital assets can be found in note 5 on page 24 of this report.

#### **Economic Factors**

The economy of the District and its major initiatives are discussed in detail in the accompanying Transmittal Letter.

#### **Request for Information**

This financial report is designed to provide a general overview of the District's finances for those with an interest in the District's finances. Questions concerning any of the information provided in this report, or requests for additional information should be addressed to:

Salem Area Mass Transit District 555 Court Street NE, Suite 5230 Salem, Oregon 97301-3980 **Basic Financial Statements** 











#### Salem Area Mass Transit District Statements of Net Position June 30, 2022 and 2021

Assets	2022	2021 (As restated)
Current assets		
Unrestricted cash and cash equivalents	\$ 39,810,256	\$ 27,743,534
Accounts receivable	165,166	74,411
Property taxes receivable	471,457	461,123
Prepaid items	982,875	521,636
Inventories	956,357	811,601
Restricted cash and cash equivalents	7,071,576	2,547,540
Federal grants receivable	8,688,521	8,019,373
State grants receivable	3,001,401	2,419,609
Total current assets	61,147,609	42,598,827
Capital assets		
Land	3,039,566	3,039,566
Construction in progress	8,077,725	6,754,110
Land improvements (net of depreciation)	3,693,577	3,855,728
Buildings and improvements (net of depreciation)	15,606,758	16,116,021
Revenue rolling stock (net of depreciation)	15,815,692	16,350,488
Equipment (net of depreciation)	1,886,610	1,935,706
Total capital assets	48,119,928	48,051,619
Other noncurrent assets		
Net pension asset		789,730
Total noncurrent assets	48,119,928	48,841,349
Total assets	109,267,537	91,440,176
Deferred outflows of resources		
Related to total pension	9,631,291	2,833,609
Related to total OPEB liability	778,325	552,015
Total deferred outflows of resources	10,409,616	3,385,624
Total assets and deferred outflows of resources	\$ 119,677,153	\$ 94,825,800

				2021
		2022	(As restated)	
Liabilities				<u> </u>
Current liabilities				
Accounts payable	\$	808,913	\$	516,017
Accounts payable from restricted assets		648,303		654,450
Payroll, withholdings and payroll taxes		974,026		1,025,691
Construction retainage		113,773		113,773
Due to other governments from restricted assets		64,162		-
Accrued vacation and sick leave - current portion		378,680		416,847
Unearned revenue		5,928,484		43,619
Total current liabilities		8,916,341		2,770,397
Noncurrent liabilities				
Net pension liability		5,867,084		936,068
Total OPEB liability		4,344,979		3,858,236
Accrued vacation and sick leave, net of current portion		1,136,041		1,250,541
Total noncurrent liabilities		11,348,104		6,044,845
Total liabilities		20,264,445		8,815,242
Deferred inflows of resources				
Related to pensions		3,002,220		3,237,804
Related to total OPEB liability		1,125,140		1,397,579
Total deferred outflows of resources		4,127,360		4,635,383
Net position				
Investment in capital assets		48,119,928		48,051,619
Restricted for capital projects		4,130,496		2,024,612
Restricted for transportation programs		2,941,080		522,928
Unrestricted		40,093,844		30,776,016
Total net position		95,285,348		81,375,175
Total liabilities, deferred inflows of resources and net position	<u>\$ 1</u>	19,677,153	<u>\$</u>	94,825,800

#### Salem Area Mass Transit District Statements of Revenues, Expenses and Changes in Net Position For the Years Ended June 30, 2022 and 2021

	2022	2021 (As restated)
Operating revenues		(As restated)
Passenger fares	\$ 2,015,718	\$ 1,532
Accessible services and medicaid	465,018	168,502
Other revenues	688,689	706,962
OPEB revenue	12,006	52,447
Total operating revenues	3,181,431	929,443
Operating expenses		
Personnel services	26,154,684	24,510,436
Materials and services	12,712,260	12,353,109
Depreciation	2,739,291	2,639,019
Total operating expenses	41,606,235	39,502,564
Operating loss	(38,424,804)	(38,573,121)
Non-operating revenues		
Property taxes	14,227,455	13,540,219
State assistance	18,411,572	17,254,069
Federal assistance	18,251,835	14,866,738
Earnings on investments	192,345	174,707
Gain on disposal of capital assets	29,147	125,718
Total non-operating revenues	51,112,354	45,961,451
Change in net position before capital contributions	12,687,550	7,388,330
Capital contributions		
Federal and state grants for capital acquisition	1,222,623	1,677,890
Changes in net position	13,910,173	9,066,220
Total net position - beginning of year	81,375,175	68,926,976
Restatement	-	3,381,979
Total net position - beginning of year, as restated	81,375,175	72,308,955
Total net position - end of year	\$ 95,285,348	\$ 81,375,175

#### Salem Area Mass Transit District Statements of Cash Flows For the Years Ended June 30, 2022 and 2021

				2021
		2022	_(	As Restated)
Cash flows from operating activities				
Cash received from customers	\$	8,975,541	\$	935,749
Payments to employees for services		(27,683,542)		(26,551,397)
Cash paid to suppliers for good and services		(13,031,506)		(12,634,565)
Net cash used for operating activities		(31,739,507)		(38,250,213)
Cash flows from noncapital financing activities				
Receipts from property taxes		14,217,121		13,574,248
Receipts from state assistance		17,893,942		16,008,112
Receipts from federal assistance		17,459,662		16,537,880
Net cash provided by noncapital financing activities		49,570,725	_	46,120,240
Cash flows from capital and related financing activities				
Receipts from capital grants		1,345,648		6,175,431
Acquisition and construction of capital assets		(2,807,600)		(2,598,112)
Proceeds from sale of capital assets		29,147		336,843
Net cash provided by capital and related financing activities		(1,432,805)		3,914,162
Cash flows from investing activities				
Interest received		192,345	-	174,707
Net change in cash and cash equivalents		16,590,758		11,958,896
Cash and cash equivalents, beginning of year		30,291,074		18,332,178
Cash and cash equivalents, end of year	<u>\$</u>	46,881,832	<u>\$</u>	30,291,074
Reconciliation of operating loss to net cash used for operating activities				
Operating loss	\$	(38,424,804)	\$	(38,573,121)
Adjustments to reconcile operating loss to net cash used for operating activities:				
Depreciation		2,739,291		2,639,019
Change in net pension liability and related deferrals		(1,312,520)		(2,183,664)
Change in OPEB obligation and related deferrals		(12,006)		(52,447)
(Increase) decrease in accounts receivable		(90,755)		(37,313)
(Increase) decrease in prepaid items		(461,239)		(67,807)
(Increase) decrease in inventories		(144,756)		110,907
Increase (decrease) in accounts payable		292,896		(254,562)
Increase (decrease) in accounts payable from restricted assets		(6,147)		(69,994)
Increase (decrease) in payroll, withholdings and payroll taxes		(51,665)		219,007
Increase (decrease) in accrued vacation and sick leave		(152,667)		(23,857)
Increase (decrease) in unearned revenue	_	5,884,865	_	43,619
Net cash used for operating activities	<u>\$</u>	(31,739,507)	<u>\$</u>	(38,250,213)

#### Salem Area Mass Transit District Statements of Fiduciary Net Position For the Years Ended June 30, 2022 and 2021

	2022			2021
Assets				
Cash and cash equivalents	\$	1,099,960	\$	1,402,238
Investments				
Fixed Income		17,806,263		18,934,659
Stocks		18,555,466		19,460,066
Total investments		36,361,729		38,394,725
Total assets		37,461,689		39,796,963
Fiduciary net position - Restricted	\$	37,461,689	\$	39,796,963

#### Salem Area Mass Transit District Statements of Changes in Fiduciary Net Position For the Years Ended June 30, 2022 and 2021

	2022		2021
Additions			
ICMA Transfers	\$	1,369,646	\$ 905,389
Employer contributions		3,680,400	3,396,265
Total contributions		5,050,046	4,301,654
Net increase in fair value of investments		(4,878,720)	6,046,823
Investment expense		(221,789)	(196,440)
Net investment income		(5,100,509)	5,850,383
Total additions		(50,463)	10,152,037
Deductions			
Service benefits		2,284,811	 2,007,524
Net increase in fiduciary net position		(2,335,274)	8,144,513
Fiduciary net position - Restricted - beginning of year		39,796,963	31,652,450
Fiduciary net position - Restricted - end of year	\$	37,461,689	\$ 39,796,963

#### (1) Summary of Significant Accounting Policies

The financial statements of the Salem Area Mass Transit District (District) have been prepared in accordance with Generally Accepted Accounting Principles (GAAP) as applied to government units in the United States of America. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the District's accounting policies are described below.

#### A. Financial Reporting Entity

Accounting principles generally accepted in the United States of America require that the reporting entity include the primary government, all organizations for which the primary government is financially accountable and other organizations that, by the nature and significance of their relationship with the primary government, would cause the financial statements to be incomplete or misleading if excluded. Based on these criteria, the District is considered a primary government and does not have any component unit relationships. Conversely, the District is not considered a component unit of any primary government.

#### **B.** Organization and Operation

The District was organized under the provisions of Oregon Revised Statutes (ORS) Chapter 267 to provide mass transit services to the Salem/Marion County area. Formation of the District was effective in 1979. Under ORS 267, the District is authorized to levy taxes and charge fares to pay for the operations of the District. The District is also authorized to issue general obligation bonds and revenue bonds.

The District is governed by an appointed seven-member Board of Directors. Board members represent and must live in certain geographical sub-districts. The Board of Directors sets District policy, levies taxes, appropriates funds, adopts budgets, and performs other duties required by state and federal law. The District also has fiduciary responsibility for two pension plan trust funds: The Non-Bargaining defined benefit plan covering nonunion employees, and the Bargaining defined benefit plan covering union employees. The investment, pension funding and benefit payment activity are reported in these two District fiduciary pension trust funds.

#### C. Basis of Accounting and Revenue Recognition

The District is reported as a single proprietary unit. Proprietary reporting is used to account for operations and activities that are similar to those found in the private sector.

The financial statements have been prepared using the economic resources measurement focus and accrual basis of accounting in accordance with accounting principles generally accepted in the United States of America. Under this basis, revenues are recognized in the period in which they are earned and expenses are recognized in the period in which they are incurred, regardless of the timing of related cash flows.

16

#### Salem Area Mass Transit District Notes to the Basic Financial Statements (continued) For the Years Ended June 30, 2022 and 2021

Operating revenues consist primarily of passenger fares and funds received for special transportation. Operating expenses include the costs of operating the District, including depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

Revenues are recognized when they are earned and available to meet current obligations. Cash received before services are rendered is considered unearned. Expenses are recognized when they are incurred. The District applies a flow of economic resources measurement focus, whereby all assets and liabilities associated with the operation of the District are included on the Statement of Net Position.

Ad valorem property taxes are levied and become a lien on all taxable property as of July 1. Property taxes are payable on November 15. Collection dates are November 15, February 15, and May 15. Discounts are allowed if the amount due is received by November 15. Taxes unpaid and outstanding on May 16 are considered delinquent.

Uncollected taxes are deemed to be substantially collectible or recoverable through liens; therefore, no allowance for uncollectible taxes has been established.

Federal and state grant contributions for capital acquisitions are recorded as capital contributions and are included in net income when earned. Non-capital federal and state grant revenue are recorded as non-operating revenue when earned.

#### **D.** Restricted Assets

Restricted assets consist of assets restricted for federal capital grant programs and State of Oregon special transportation programs. When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first and then unrestricted resources as they are needed.

#### E. Cash and Investments

ORS 294.035 authorizes the District to invest in obligations of the U.S. Treasury and agencies, time certificates of deposit, bankers' acceptances, repurchase agreements, certain types of corporate bonds, and the State of Oregon Local Government Investment Pool. Such investments are stated at cost. The investments are increased by accretion of discounts and reduced by amortization of premiums, which are computed by the straight-line method and approximates fair market value.

Fair value is defined as the amount at which an investment could be exchanged between willing parties, other than in a forced or liquidation sale.

For purposes of the statement of cash flows, the District considers cash and equivalents to include all highly liquid debt instruments with an original maturity of three months or less.

17

#### F. Inventories

Inventories of fuel, lubricants, parts, and supplies are valued at cost, which approximates market, using the average cost method.

# G. Prepaid Items

Payments to vendors reflecting costs applicable to future accounting periods are recorded as prepaid items.

### H. Capital Assets

Capital assets are stated at cost, except for donated capital assets, which are stated at the acquisition value rather than fair market value on the date of donation. Expenditures for additions and improvements with a value in excess of \$5,000 and a useful life of more than one year are capitalized. Expenditures for maintenance, repairs, and minor improvements are charged to operations as incurred. Upon disposal of capital assets, the accounts are relieved of the related costs and accumulated depreciation, and the resulting gains or losses are reflected in the statement of revenues, expenses, and changes in net position.

Capital assets, excluding land and construction in progress, are depreciated using the straight-line method over the estimated useful lives of the assets. Depreciation is an accounting process to allocate the cost of capital assets to expense in a systematic and rational manner to those periods expected to benefit from the use of capital assets. Depreciation is not intended to represent an estimate in the decline of fair market value, nor are capital assets net of accumulated depreciation, intended to represent an estimate of the current condition, of the assets or the maintenance requirements needed to maintain the assets at their current level of condition.

Asset	Years
Buildings, Shelters, Stations	10 - 50
Revenue Rolling Stock	5 - 12
Equipment	3 - 10

Monthly depreciation is taken in the year the assets are acquired or retired. Gains or losses from sales or retirements of capital assets are included in operations of the current period.

### I. Vacation and Sick Pay

Vacation pay is vested when earned. Employees earn annual leave based on length of service to the District. Unpaid vested vacation is shown as vested compensated absences on the Statement of Net Position and recorded as an expense when earned.

# Salem Area Mass Transit District Notes to the Basic Financial Statements (continued) For the Years Ended June 30, 2022 and 2021

Sick pay is accrued on a bi-weekly basis. Payouts are either 50 percent or 20 percent of the balance depending on the accrued hours and length of service. Sick pay is recorded as a liability on the statement of net position and an expense as accrued

#### J. Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

#### K. Net Position

Net position comprises the various net earnings from operations, non-operating revenues, expenses and contributions of capital. Net position is classified in the following three categories.

Investment in capital assets — consists of all capital assets, net of accumulated depreciation and reduced by outstanding debt that is attributable to the acquisition, construction and improvement of those assets, if any.

Restricted — consists of external constraints placed on net position use by creditors, grantors, contributors, or laws or regulations of other governments or constraints imposed by law through constitutional provisions or enabling legislation.

Unrestricted — consists of all other net position that is not included in the other categories previously mentioned.

#### L. Pensions

The District reports its pension obligations as a Net Pension Liability on the Statement of Net Position for participating employees. Changes in net pension liability are immediately recognized as pension expense on the statement of revenue, expenses, and changes in net position, or reported as deferred inflows/outflows of resources depending on the nature of the change.

### M. Deferred Inflows and Outflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net assets that applies to a future period and so will not be recognized as an outflow of resources (expense/expenditure) until then.

# Salem Area Mass Transit District Notes to the Basic Financial Statements (continued) For the Years Ended June 30, 2022 and 2021

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net assets that applies to a future period and so will not be recognized as an inflow of resources (revenue) until then.

# (2) Stewardship, Compliance, and Accountability

For budgeting purposes, the District consists of a General Fund, Capital Projects Fund, and Transportation Programs Fund. This is in conformity with Oregon Budget Law. Budgetary basis revenues and expenditures are recognized on the modified accrual basis. The treatment of capital expenditures is the principal difference between the budgetary basis and the accrual basis. Capital expenditures on a budgetary basis are recorded as expenditures.

Financial operations of the District are accounted for in the following budgetary funds:

#### General Fund

The fund accounts for all financial resources and expenditures related to the District's general operations, except those required to be accounted for in another fund. The principal revenue sources are property taxes, state payroll assessments, passenger fares and federal operating assistance.

### Capital Projects Fund

This fund accounts for major capital acquisitions and projects. The principal revenue sources are capital grants from the Federal Transit Administration and transfers from the General Fund.

# Transportation Programs Fund

This fund accounts for expenditures related to transportation service to special public groups. The fund's principal sources of revenue are Federal grants and reimbursements, State special transportation formula grants and transfers from the General Fund.

The General Manager submits a proposed operating and capital budget to the Budget Committee a sufficient length of time in advance to allow adoption of the budget prior to July 1. The operating and capital budget includes proposed expenditures and the means of financing them. Public hearings are conducted to obtain taxpayer comments.

The District legally adopts its annual budget prior to July 1 through passage of a resolution. The resolution authorizes appropriations by fund and at broad classification levels for the Divisions of General Manager/Board of Directors/SI, Administration, Finance, Technology, and Program Management, Communications, Operations, Unallocated – General Administration, and contingency. Expenditures cannot legally exceed appropriations at these control levels. Appropriations that have not been spent at year-end expire.

# (3) Cash and Cash Equivalents

The District maintains a cash and investment pool that is available for use by all funds, except for restricted cash and investments. At June 30, 2022 and 2021 the carrying value of cash and cash equivalents and fair value are approximately equal. Cash and cash equivalents included in cash and cash equivalents consisted of the following as of June 30:

	2022		2021
Cash		_	 _
Cash on hand	\$	3,466	\$ 3,016
Deposits with financial institutions		12,990,056	2,777,325
Investments			
Local government investment pool		33,888,310	 27,510,733
		_	
Total cash and cash equivalents	\$	46,881,832	\$ 30,291,074
Unrestricted cash and cash equivalents	\$	39,810,256	\$ 27,743,534
Restricted cash and cash equivalents		7,071,576	2,547,540
Total cash and cash equivalents	\$	46,881,832	\$ 30,291,074

# A. Deposits

As of June 30, 2022 and 2021, the book balance of the District's bank deposits (checking accounts) was \$12,990,056 and \$2,777,325 and the bank balance was \$13,277,639 and \$2,963,991 respectively. The difference is due to transactions in process.

### B. Custodial Risk - Deposits

This is the risk that in the event of a bank failure, the District's deposits may not be returned. Effective July 1, 2008, the State of Oregon formed the Oregon Public Funds Collateralization Program under ORS 295. The collateralization program creates a statewide pool of qualified bank depositories for local governments, providing collateralization for bank balances that exceed the \$250,000 limit of federal depository insurance, and eliminating the need for certificates of participation. As of June 30, 2022 and 2021, \$12,777,639 and \$2,398,876 of the District's bank balances were exposed to custodial credit risk as part of the Public Funds Collateralization Program.

#### C. Investments

The State Treasurer of the State of Oregon maintains the Oregon Short term Fund, of which the Local Government Investment Pool (LGIP) is part. Participation by local governments is voluntary. The State of Oregon investment policies are governed by statute and the Oregon Investment Council. In accordance with Oregon Statutes, the investment funds are invested as a prudent investor would do, exercising reasonable care, skill and caution. The Oregon Short term Fund is the LGIP for local governments and was established by the State Treasurer. It was created to meet the financial and administrative responsibilities of federal arbitrage regulations.

At June 30, 2022 and 2021, the fair value of the District's position in the LGIP was approximately equal to the value of the pool shares. The investment in the Oregon Short term Fund is not subject to risk evaluation. Separate financial statements for the Oregon Short term Fund are available from the Oregon State Treasurer.

#### D. Interest Rate Risk - Investments

In accordance with its investment policy, the District manages its exposure to declines in fair value of its investments by limiting the maximum maturity of its investments to one year or less.

#### E. Custodial Risk - Investments

For an investment, there is the risk that, in the event of a failure of the counterparty, the District will not be able to recover the value of its investments or collateralized securities that are in the possession of an outside party. Currently the District's investments are limited to the LGIP.

#### F. Credit Risk - Investments

The LGIP is administered by the Oregon State Treasury with the advice of other state agencies and is not registered with the U.S. Securities and Exchange Commission. The LGIP is an open-ended, no-load, diversified portfolio offered to any agency, political subdivision, or public corporation of the state that by law is made the custodian of, or has control of any fund. The LGIP is commingled with the State's short-term funds. In seeking to best serve local governments of Oregon, the Oregon Legislature established the Oregon Short-term Fund Board, which has established diversification percentages and specifies the types and maturities of the investments. The purpose of the Board is to advise the Oregon State Treasury in the management and investment of the LGIP. These investments within the LGIP must be invested and managed as a prudent investor would, exercising reasonable care, skill and caution. Professional standards indicate that the investments in external investment pools are not subject to custodial risk because they are not evidenced by securities that exist in physical or book entry form. Nevertheless, management does not believe that there is any substantial custodial risk related to investments in the LGIP. The LGIP is not rated for credit risk.

# (4) Restricted Assets

Restricted assets are restricted for capital projects and transportation programs.

	Total Restricted Assets		Less Current Liabilities Payable		Net Restricted Assets (Liabilities)	
2022						
Restricted for capital projects						
Cash and cash equivalents	\$	2,572,744	\$	(298, 180)	\$	2,274,564
Federal grants receivable		1,234,493		_		1,234,493
State grants receivable		621,439				621,439
Total restricted for capital projects		4,428,676		(298,180)		4,130,496
Restricted for transportation programs						
Cash and cash equivalents		2,325,991		(538,885)		1,787,106
Federal grants receivable		828,403		-		828,403
State grants receivable		325,571				325,571
Total restricted for transportation programs		3,479,965		(538,885)		2,941,080
	\$	7,908,641	\$	(837,065)	\$	7,071,576
2021						
Restricted for capital projects						
Cash and cash equivalents	\$	9,554	\$	(200,997)	\$	(191,443)
Federal grants receivable		1,862,331		-		1,862,331
State grants receivable		353,724				353,724
Total restricted for capital projects		2,225,609		(200,997)		2,024,612
Restricted for transportation programs						
Cash and cash equivalents		(1,266,541)		(18,388)		(1,284,929)
Federal grants receivable		1,802,601		_		1,802,601
State grants receivable		5,256				5,256
Total restricted for transportation programs		541,316		(18,388)		522,928
	\$	2,766,925	\$	(219,385)	\$	2,547,540

# (5) Capital Assets

The changes in capital assets for the year ended June 30, 2022 are summarized below:

	Beginning Balance	Additions	Deletions	Ending Balance		
Capital assets, non-depreciable:		Transfer Delevious		Adjustments		
Land	\$ 3,039,566	\$ -	\$ -	\$ -	\$ 3,039,566	
Construction in progress	6,754,110	1,323,615	_	_	8,077,725	
Total capital assets, non-depreciable	9,793,676	1,323,615			11,117,291	
Capital assets, depreciable:						
Buildings and improvements	24,392,340	43,172	-	-	24,435,512	
Land improvements	4,858,162	-	-	-	4,858,162	
Revenue rolling stock	37,110,495	1,243,368	(1,622,069)	-	36,731,794	
Equipment	6,994,212	197,445			7,191,657	
Total capital assets, depreciable	73,355,209	1,483,985	(1,622,069)		73,217,125	
Less accumulated depreciation:						
Buildings and improvements	(8,276,319)	(552,435)	-	_	(8,828,754)	
Land improvements	(1,002,434)	(162,151)	-	_	(1,164,585)	
Revenue rolling stock	(20,760,007)	(1,778,164)	1,622,069	-	(20,916,102)	
Equipment	(5,058,506)	(246,541)	-	_	(5,305,047)	
Total accumulated depreciation	(35,097,266)	(2,739,291)	1,622,069		(36,214,488)	
Net depreciable capital assets	38,257,943	(1,255,306)			37,002,637	
Net capital assets	\$ 48,051,619	\$ 68,309	\$ -	\$ -	\$ 48,119,928	

The changes in capital assets for the year ended June 30, 2021 are summarized below:

	Beginning							Ending
	 Balance	Additions	_	Deletions	Adjustments			Balance
Capital assets, non-depreciable:								
Land	\$ 3,250,691	\$ -	\$	(211,125)	\$	-	\$	3,039,566
Construction in progress	 6,488,767	1,282,749	_	(1,017,406)		-		6,754,110
Total capital assets, non-depreciable	 9,739,458	1,282,749		(1,228,531)		-	_	9,793,676
Capital assets, depreciable:								
Buildings and improvements	24,312,256	80,084		-		-		24,392,340
Land improvements	3,915,844	942,318		-		-		4,858,162
Revenue rolling stock	39,798,816	642,102		(3,330,423)		_		37,110,495
Equipment	6,334,138	660,074				-		6,994,212
Total capital assets, depreciable	 74,361,054	 2,324,578	_	(3,330,423)		-		73,355,209
Less accumulated depreciation:								
Buildings and improvements	(7,730,517)	(545,802)		-		-		(8,276,319)
Land improvements	(862,720)	(139,714)		-		-		(1,002,434)
Revenue rolling stock	(22,324,680)	(1,765,750)		3,330,423		_		(20,760,007)
Equipment	 (4,870,753)	(187,753)				-		(5,058,506)
Total accumulated depreciation	 (35,788,670)	(2,639,019)		3,330,423		_	_	(35,097,266)
Net depreciable capital assets	 38,572,384	 (314,441)				_		38,257,943
Net capital assets	\$ 48,311,842	\$ 968,308	\$	(1,228,531)	\$	-	\$	48,051,619

# Salem Area Mass Transit District Notes to the Basic Financial Statements (continued) For the Years Ended June 30, 2022 and 2021

The federal government retains a reversionary interest in property and equipment to the extent of capital grants provided for their purchase. Upon disposal of property and equipment, a prorated share of proceeds in excess of \$5,000, if any, is returned to the federal governments.

# (6) Employee Retirement Plans

The District provides retirement benefits to its employees through two defined benefit plans, a defined contribution plan and a deferred compensation plan.

#### A. Defined Benefit Plans

The District contributes to two single-employer defined benefit pension plans. The Salem Area Mass Transit–Non-bargaining plan (Non-bargaining) covers all nonunion employees. The Salem Area Mass Transit-Bargaining plan (Bargaining) covers all union employees.

Each plan's assets are held in trust, independent of the District, and solely for the purpose of paying each plan's benefits and administrative expenses. The assets are invested in a variety of stocks, bonds, and other securities. Neither plan includes in its assets, any District securities or securities of any related parties. No loans have been granted to the District from plan funds.

#### Plan Description

In a defined benefit plan, benefits are determined using benefit formulas which take into account actuarial information. The plans were effective January 1, 2002 and are administered by Pioneer Trust. No separate financial statements are available for these plans. The District's Board of Directors holds the authority for establishing and amending plan benefits and funding policies for both defined benefit plans.

#### Benefits Provided

The defined benefit plans provide pension benefits to eligible full-time bargaining and non-bargaining employees. Regular career status employees who have successfully completed the probationary period of six months or 1,000 hours of service, whichever is later, are eligible to participate.

The District makes all contributions to the plan. The District's contributions for each employee (and investment earnings allocated to the employee's account) are fully vested after five years of service. District contributions for, and investment earnings forfeited by, employees who leave employment before five years of service, are used to reduce the District's contribution requirements.

The benefit payable at a participant's normal retirement date will be equal to the excess of 1.64 percent times the participant's final average salary times the participant's benefit credits for the non-bargaining employees or 1.64 percent for the bargaining unit employees over the amount which is the actuarial equivalent of the participant's account balance in the plan as of termination of employment.

### **Non-Bargaining Plan**

# Employees Covered by Benefit Terms

The following employees were covered by the benefit terms as of the most recent actuarial valuation:

60	Inactive employees or beneficiaries currently receiving benefits
7	Inactive employees entitled to but not yet receiving benefits
65	Active employees
132	

#### Contributions

The District is in the process of establishing a formal funding policy with the Board of Directors. The Board of Directors has the authority to establish or amend such policies. Currently, the District's contribution rates are actuarially determined and approved and implemented by executive staff. Contributions to the plan are made quarterly according to an actuarially determined rate recommended by an independent actuary. This rate is intended to finance the cost of current benefits earned, plus an amount to finance the unfunded accrued liability. This rate, expressed as a percentage of covered payroll was, 17.08 percent and 17.48 percent for the years ended June 30, 2022 and 2021, respectively.

The District makes additional level dollar contribution to further reduce the unfunded accrued liability. For the years ended June 30, 2022 and 2021, that amount was \$486,521 and \$403,763 respectively.

#### Net Pension Liability

The District's net pension liability for the non-bargaining plan at June 30, 2022, was measured as of that date, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2021.

The District's net pension liability for the non-bargaining plan at June 30, 2021 was measured as of that date, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2019.

#### Actuarial Methods and Assumptions

The total pension liability in the July 1, 2021, actuarial valuation was determined using the following actuarial assumptions applied to all periods included in the measurement:

Inflation rate: 2.75%

Salary increases: 4.25% for first 5 years of service; 3.25%

thereafter

Investment rate of return: 5.50%

Mortality: RP-2014 tables, generationally projected

using Scale MP-2019

The non-bargaining plan recently adopted a change to the definition of Eligible Employees from all regular (full-time) non-bargaining unit employees of the District to only those regular (full-time) non-bargaining unit employees of the District hired before March 1, 2021, with certain exceptions for subsequent hires agreed to by the District. This plan change did not affect Plan liabilities included in the July 1, 2021 valuation, as no non-bargaining employees on the valuation date were affected by the plan change. The plan change will cause the number of active employees covered by the Plan to gradually decline over time. The actuarial roll-forward of liabilities from the valuation date to the measurement date as prescribed by GASB reflects the projected decline in active membership.

The non-bargaining pension plan does not provide for automatic, post-retirement benefit increases. No ad hoc increases have been adopted.

The best-estimate range for the long-term expected rate of return is determined by adding expected inflation to expected long-term real returns and reflecting expected volatility and correlation. The capital market assumptions are per Milliman's investment consulting practice as of January 1, 2022:

	_	Long-Term Expected Arithmetic
	Target	Real Rate of
Asset Class	Allocation	Return
Cash	2.70%	0.21%
Core Fixed Income	37.80%	1.95%
Non-US Fixed Income	9.50%	-0.13%
Large Cap US Equities	18.00%	5.57%
Mid Cap US Equities	6.00%	5.95%
Small Cap US Equities	4.00%	7.18%
Developed Foreign Equities	16.20%	6.99%
Small Cap Foreign Equities	3.00%	9.59%
Emerging Market Equities	2.80%	9.44%
	100.00%	
Long-Term Expected Rate of Return		5.50%

### Rate of Return

For the years ended June 30, 2022 and 2021, respectively, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was -12.37 percent and 17.80 percent. The money-weighted return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

#### Discount rate

The discount rate is used to measure the total pension liability. The discount rate was 5.50 percent for the years ended June 30, 2022 and 2021. The projection of cash flows used to determine the discount rate assumed that employer contributions will be made at rates equal to the current contribution rate. The actuarially determined contribution rate is based on a closed amortization period, which means that payment of the actuarially determined contribution each year will bring the plan to a 100% funded position by the end of the amortization period. Plan assets are assumed to earn the assumed rate of return and there are no future changes in the plan provisions or actuarial methods and assumptions. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments to current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Changes	in	Nat	Dancian	T io	hility
Changes	ш	net	rension		DHILV

	2022	2021
Total pension liability		
Service cost	\$ 165,630	\$ 156,995
Interest on total pension liability	512,335	521,074
Effect of economic/demographic gains or losses	2,019,470	· -
Effect of assumption changes or inputs	(206,648)	-
Benefit payments	(916,916)	(776,161)
Net change in total pension liability	1,573,871	(98,092)
Total pension liability, beginning	9,601,874	9,699,966
Total pension liability, ending	11,175,745	9,601,874
Plan fiduciary net position Benefit payments Employer contributions ICMA transfers Net investment income Net change in plan fiduciary net position	(916,916) 908,345 1,145,359 (1,371,967) (235,179)	(776,161) 862,643 652,482 1,516,185 2,255,149
Plan fiduciary net position, beginning Plan fiduciary net position, ending	10,391,604 10,156,425	8,136,455 10,391,604
Net pension liability (asset), ending	\$ 1,019,320	\$ (789,730)
Plan fiduciary net position as a percent of total pension liability (asset)	91%	108%
Covered payroll	5,317,522	4,934,191
Net pension liability as a percent of covered payroll	19%	-16%

Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the net pension liability of the District, calculated using a discount rate of 5.50 percent for FY2022 and FY2021, as well as what the District's net pension liability would be if it were calculated using a discount rate of one percentage point lower or one percentage point higher that the rate used:

	Net Pension Liability (Asset)				
		2022	2021		
1% decrease (4.50%)	\$	3,000,898	\$	997,737	
Current discount rate (5.50%)		1,019,320		(789,730)	
1% increase (6.50%)		(503,813)		(2,234,897)	

### Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position can be obtained by writing to: Salem Area Mass Transit District, 555 Court St NE Suite 5230, Salem, OR 97301-3980.

Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the years ended June 30, 2022 and 2021, the District recognized pension expense of \$3,485,071 and \$991,985 respectively. The District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources at June 30, 2022:

	Ι	Deferred	Deferred
	Iı	ıflows of	<b>Outflows</b> of
	R	esources	Resources
Differences between expected and actual experience	\$	_	\$ 1,513,290
Changes of assumptions		(147,606)	123,522
Net difference between projected and actual earnings			1,671,627
Total	\$	(147,606)	\$ 3,308,439

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended June 30:	
2023	\$ 953,045
2024	739,623
2025	444,118
2026	394,868
	\$ 2,531,654

# **Bargaining Plan**

#### Employees Covered by Benefit Terms

The following employees were covered by the benefit terms as of the most recent actuarial valuation:

Inactive employees or beneficiaries currently receiving benefits	112
Inactive employees entitled to but not yet receiving benefits	24
Active employees	147_
	283

#### Contributions

The District is in the process of establishing a formal funding policy with the Board of Directors. The Board of Directors has the authority to establish or amend such policies. Currently, the District's contribution rates are actuarially determined and approved and implemented by the executive staff. Contributions to the plan are made quarterly according to an actuarially determined rate recommended by an independent actuary. This rate is intended to finance the cost of current benefits earned, plus an amount to finance the unfunded accrued liability. This rate, expressed as a percentage of covered payroll was, 29.78 percent and 36.37 percent for the years ended June 30, 2022 and 2021, respectively.

### Net Pension Liability

The District's net pension liability for the bargaining plan at June 30, 2022, was measured as of that date, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2021.

The District's net pension liability for the bargaining plan at June 30, 2021, was measured as of that date, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2019.

# Actuarial Methods and Assumptions

The total pension liability in the July 1, 2021, actuarial valuation was determined using the following actuarial assumptions applied to all periods included in the measurement:

July 1, 2021 actuarial valuation

Inflation rate: 2.75%

Salary increases: 4.25% for first 5 years of service; 3.25%

thereafter

Investment rate of return: 5.50%

Mortality: RP-2014 tables, generationally projected

using Scale MP-2019

There have been no significant changes in plan provisions or covered population between the valuation date and fiscal year end.

The bargaining pension plan does not provide for automatic, post-retirement benefit increases. No ad hoc increases have ever been adopted.

The best-estimate range for the long-term expected rate of return is determined by adding expected inflation to expected long-term real returns and reflecting expected volatility and correlation. The capital market assumptions are per Milliman's investment consulting practice as of January 1, 2022:

Asset Class	Target Allocation	Long-Term Expected Arithmetic Real Rate of Return
Cash	2.70%	0.21%
Core Fixed Income	37.80%	1.95%
Non-US Fixed Income	9.50%	-0.13%
Large Cap US Equities	18.00%	5.57%
Mid Cap US Equities	6.00%	5.95%
Small Cap US Equities	4.00%	7.18%
Developed Foreign Equities	16.20%	6.99%
Small Cap Foreign Equities	3.00%	9.59%
Emerging Market Equities	2.80%	9.44%
	100.00%	
Long-Term Expected Rate of Return		5.50%

#### Rate of Return

For the years ended June 30, 2022 and 2021, respectively, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was -12.20 percent and 17.83 percent. The money-weighted return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

#### Discount rate

The discount rate is used to measure the total pension liability. The discount rate was 5.50 percent for the years ended June 30, 2022 and 2021. The projection of cash flows used to determine the discount rate assumed that employer contributions will be made at rates equal to the current contribution rate. The actuarially determined contribution rate is based on a closed amortization period, which means that payment of the actuarially determined contribution each year will bring the plan to a 100% funded position by the end of the amortization period. Plan assets are assumed to earn the assumed rate of return and there are no future changes in the plan provisions or actuarial methods and assumptions. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments to current active and inactive employees.

Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

# **Changes in Net Pension Liability**

	2022	2021
Total pension liability		
Service cost	\$ 983,632	\$ 932,353
Interest on total pension liability	1,685,764	1,614,307
Effect of economic/demographic gains or losses	1,037,852	-
Effect of assumption changes or inputs	(527,752)	-
Benefit payments	(1,367,895)	(1,231,363)
Net change in total pension liability	1,811,601	1,315,297
Total pension liability, beginning	30,341,427	29,026,130
Total pension liability, ending	32,153,028	30,341,427
Plan fiduciary net position Benefit payments Employer contributions ICMA transfers Net investment income Net change in plan fiduciary net position	(1,367,895) 2,772,055 224,287 (3,728,542) (2,100,095)	(1,231,363) 2,533,622 252,907 4,334,198 5,889,364
Plan fiduciary net position, beginning	29,405,359	23,515,995
Plan fiduciary net position, ending	27,305,264	29,405,359
Net pension liability (asset), ending	\$ 4,847,764	\$ 936,068
Plan fiduciary net position as a percent of total pension liability (asset)	85%	97%
Covered payroll	9,309,858	6,966,038
Net pension liability as a percent of covered payroll	52%	13%

Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the net pension liability of the District, calculated using a discount rate of 5.50 percent for FY2022 and FY2021, as well as what the District's net pension liability would be if it were calculated using a discount rate of one percentage point lower or one percentage point higher that the rate used:

	Net Pension Liability (Asset)				
1% decrease (4.50%)		2022	2021		
	\$	8,768,073	\$	4,595,562	
Current discount rate (5.50%)		4,847,764		936,068	
1% increase (6.50%)		1,542,920		(2,153,219)	

### Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position can be obtained by writing to: Salem Area Mass Transit District, 555 Court St NE Suite 5230, Salem, OR 97301-3980.

Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the years ended June 30, 2022 and 2021, the District recognized pension expense of \$2,294,442 and \$1,191,679 respectively. The District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources at June 30, 2022:

	Deferred Inflows of Resources	O	Deferred Outflows of Resources		
Differences between expected and actual experience	\$ -	\$	1,110,857		
Changes of assumptions	(426,261)		641,057		
Net difference between projected and actual earnings	(1,799,174)		4,570,938		
Total	\$ (2,225,435)	_\$_	6,322,852		

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended June 30:	
2023	\$ 1,351,492
2024	973,829
2025	576,376
2026	1,176,100
2027	19,620
	\$ 4,097,417

For the District's two defined benefit pension plans, the amounts reported on the financial statements for each plan is as follows:

	Fiscal Year 2022					
		Deferred	Deferred			
	Net Pension	Outflows of	Inflows of	Pension		
	Liability	Resources	Resources	Expense		
Non-bargaining Plan	\$1,019,320	\$3,308,439	\$ 776,785	\$2,855,892		
Bargaining Plan	4,847,764	6,322,852	2,225,435	495,268		
Total pension plans	\$5,867,084	\$9,631,291	\$3,002,220	\$3,351,160		
		Fiscal Ye	ear 2021			
		Deferred	Deferred	_		
	Net Pension	Outflows of	Inflows of	Pension		
	Liability	Resources	Resources	Expense		
Non-bargaining Plan	\$ (789,730)	\$ 744,257	\$ 838,905	\$ 991,985		
Bargaining Plan	936,068	2,089,352	2,398,899	1,191,679		

The following schedules present the combining Fiduciary Statements of Net Position and the Statement of Changes in Fiduciary Net Position for fiscal years June 30, 2022 and 2021, for the District's pension plans.

\$2,833,609

\$ 146,338

\$3,237,804

\$2,183,664

# **Schedules of Fiduciary Net Position:**

Total pension plans

	As of June 30, 2022									
	No	n-bargaining		Bargaining		Total				
Assets										
Cash and cash equivalents	\$	\$ 402,385 \$ 69		\$ 402,385 \$ 697,575		697,575		\$ 697,575		1,099,960
Investments										
Fixed income		4,771,303		13,034,960		17,806,263				
Stocks		4,982,737		13,572,729		18,555,466				
Total investments		9,754,040	26,607,689			36,361,729				
Total assets		10,156,425		27,305,264		37,461,689				
Fiduciary net position	¢	10 156 425	ø	27 205 264	ď	27 461 600				
Restricted for pension benefits	<u> </u>	10,156,425	<u> </u>	27,305,264	<u> </u>	37,461,689				

# **Schedules of Fiduciary Net Position (***continued***):**

	As of June 30, 2021							
	No	n-bargaining	Bargaining		Bargaining To			
Assets								
Cash and cash equivalents	\$	\$ 385,757		\$ 1,016,481		1,402,238		
Investments								
Fixed income		4,951,416		13,983,243		18,934,659		
Stocks		5,054,431		14,405,635		19,460,066		
Total investments		10,005,847	,	28,388,878		38,394,725		
Total assets		10,391,604		29,405,359		39,796,963		
Fiduciary net position								
Restricted for pension benefits	\$	10,391,604	\$	29,405,359	\$	39,796,963		

# **Schedules of changes in Fiduciary Net Position:**

	Fiscal Year Ended June 30, 2022					
	Non-bargaining			Bargaining		Total
Additions						
ICMA Transfers	\$	1,145,359	\$	224,287	\$	1,369,646
Employer contributions		908,345		2,772,055		3,680,400
Total contributions		2,053,704		2,996,342		5,050,046
Investment income (loss):						
Net increase in fair value of investments		(1,313,013)		(3,565,707)		(4,878,720)
Investment expense	(58,954)			(162,835)		(221,789)
Net investment income		(1,371,967)		(3,728,542)		(5,100,509)
Total additions		681,737		(732,200)		(50,463)
Deductions						
Service benefits		916,916		1,367,895		2,284,811
Change in fiduciary net position		(235,179)		(2,100,095)		(2,335,274)
Fiduciary net position - Restricted - beginning of year		10,391,604		29,405,359		39,796,963
Fiduciary net position - Restricted - end of year	\$	10,156,425	\$	27,305,264	\$	37,461,689

### Schedules of changes in Fiduciary Net Position (continued):

	Fiscal Year Ended June 30, 2021					
	Non-bargaining			Bargaining		Total
Additions						
ICMA Transfers	\$	652,482	\$	252,907	\$	905,389
Employer contributions		862,643		2,533,622		3,396,265
Total contributions		1,515,125		2,786,529		4,301,654
Investment income (loss):						
Net increase in fair value of investments		1,567,128		4,479,695		6,046,823
Investment expense		(50,943)		(145,497)		(196,440)
Net investment income		1,516,185		4,334,198		5,850,383
Total additions		3,031,310		7,120,727		10,152,037
<b>De ductions</b>						
Service benefits		776,161		1,231,363		2,007,524
Change in fiduciary net position		2,255,149		5,889,364		8,144,513
Fiduciary net position - Restricted - beginning of year		8,136,455		23,515,995		31,652,450
Fiduciary net position - Restricted - end of year	\$	10,391,604	\$	29,405,359	\$	39,796,963

### A. Defined Contribution Plan

#### Plan Description

The District provides pension benefits through a defined contribution pension plan. In a defined contribution plan, benefits depend solely on amounts contributed to the plan plus investment earnings. The plan is administered by ICMA. The District's Board of Directors holds the authority for establishing and amending plan provisions and contribution requirements for the defined contribution plan.

#### Benefits Provided

The defined contribution plan provides pension benefits to eligible full-time non-bargaining employees. Regular career status employees who have successfully completed the probationary period of six months or 1,000 hours of service, whichever is later, are eligible to participate.

#### Contributions

The District makes all contributions to the plan. The District's contributions for each employee (and investment earnings allocated to the employee's account) are fully vested after five years of service. District contributions for, and investment earnings forfeited by, employees who leave employment before five years of service, are used to reduce the District's contribution requirements.

The contribution rate is 10 percent of employee's gross salary for non-bargaining unit employees. For the years ended June 30, 2022 and 2021, employer contributions recognized as expense were \$587,417 and \$573,502, respectively.

# (7) Post Employment Benefits Other than Pensions

#### A. Plan Description

The District administers a single-employer defined benefit healthcare plan per the requirements of collective bargaining agreements. The plan provides an explicit employer benefit of up to the cost per month per pre-Medicare retiree toward postretirement healthcare insurance for eligible retirees, and at cost for retiree spouses, through the District's group health insurance plans, which cover both active and retired participants.

The level of benefits provided by the plan are the same as those afforded to active employees. This level of coverage is provided to retirees until they become eligible for Medicare, typically age 65.

Non-Bargaining Employees Covered by Benefit Terms:

Active employees	65
Eligible retirees	4
Spouses of ineligible retirees	1
	70

Bargaining Employees Covered by Benefit Terms:

Active employees	147
Eligible retirees	6
Spouses of ineligible retirees	
	153

The District's post-retirement healthcare plan was established in accordance with ORS 243.303. ORS stipulate that for the purpose of establishing healthcare premiums, the rate must be based on all plan members, including both active employees and retirees and their spouses. The difference between retiree claim costs (which because of the effect of age is generally higher in comparison to all plan members) and the amount of retiree healthcare premiums represents the District's implicit employer contribution.

The District has not established a trust fund to supplement costs for the net other post-employment benefit (OPEB) liability. No standalone report is generated for the plan.

# **B.** Funding Policy

The District collects insurance premiums, net of applied explicit benefits, from all retirees each month. The District then pays health insurance premiums for all retirees at the blended rate for each family classification. The required contribution to the plan included the employer's pay-as-you-go amount, an amount paid by retirees and an additional amount calculated to prefund future benefits as determined by the actuary. The District has elected to not pre-fund the actuarially determined future cost. The amount paid by the District for retirees, and eligible retiree spouses, healthcare for the years ended June 30, 2022 and 2021 was \$137,805 and \$101,599 respectively.

### C. Total OPEB Liability, OPEB Expense and OPEB-Related Deferrals

As of June 30, 2022, the District reported a total OPEB liability of \$4,344,979, based on a July 1, 2021 actuarial valuation, rolled forward to the measurement date of June 30, 2022. For the years ended June 30, 2022 and 2021, the District recognized OPEB revenue of \$12,006 and \$52,447, respectively.

At June 30, 2022, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Inflows of Resources		Deferred Outflows of Resources
Differences between expected and actual experience	\$ -	\$	155,255
Changes of assumptions or inputs	(1,125,140)		404,118
Benefit payments	<u> </u>		218,952
Total	\$ (1,125,140)	_\$	778,325

The \$565,767 net deferred inflows/outflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year ended June 30:	
2023	\$ (172,475)
2024	(172,475)
2025	(172,471)
2026	(139,876)
2027	15,049
Thereafter	 76,481
	\$ (565,767)

## D. Actuarial Methods and Assumptions

The actuarial cost method used is the entry age normal actuarial cost method with level percentage of pay allocation. In order to apply this method, projected benefit payments are determined for each active employee and retiree. These projected benefit payments are the net benefits estimated to be payable in all future years. The net benefits for a particular year are the difference between the total cost of benefits and the portion of the benefits paid by the retirees in that year.

The discount rate is a single rate of return that is applied to the projected benefit payments in order to calculate the present value of benefits. Under GASB 75, for plans without assets, the discount rate is equal to a yield or index rate for 20-year, tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher. The discount rate is determined as of each measurement date.

The present value of benefits is then allocated over the service of each active employee from their date of hire to their expected retirement age, as a level percent of the employee's projected pay, as required under GASB 75. This level percent multiplied by expected pay is referred to as the service cost, and is that portion of the present value of benefits attributable to an employee's service in a given year. The service cost equals \$0 for retirees. For purposes of projecting benefits prior to the valuation date as required by the actuarial cost method, we assumed a health cost trend equal to the ultimate health cost trend rate.

The total OPEB liability is the portion of the present value of benefits that is attributable to employee service prior to the valuation date. For retirees, the total OPEB liability equals the present value of benefits.

The total OBEP liability in the July 1, 2021, actuarial valuation was determined using the following actuarial assumptions applied to all periods included in the measurement:

Inflation rate: 2.75% Salary increases: 3.00%

Actuarial valuation method: Entry age normal level percent of salary

Mortality: RP-2014 sex-distinct Mortality Tables, set forward

one year, generationally projected using Scale MP-2019. Employee tables were used for active members and Healthy Annuitant tables were used for retirees

and spouses of retirees

#### E. Changes in the Total OPEB Liability

	2022	2021
Total OPEB Liability		
Total OPEB liability, beginning of year	\$3,858,236	\$3,489,227
Service cost	290,018	242,011
Interest on total OPEB liability	89,403	126,244
Effect of economic/demographic gains or losses	59,065	-
Effect of assumption changes	255,141	251,434
Benefit payments	(206,884)	(250,680)
Net change in total OPEB liability	486,743	369,009
Total OPEB liability, ending of year	\$4,344,979	\$3,858,236

Sensitivity of the total OPEB liability to changes in the discount rate, using rates that are 1% lower or 1% higher than the current rate, are shown in the following chart:

#### Discount rate:

	OPEB Liability							
		2022	2021					
1% decrease (1.16%, 1.21%)	\$	4,682,118	\$	4,150,753				
Current discount rate (2.16%, 2.21%)		4,344,979		3,858,236				
1% increase (3.16%, 3.21%)		4,029,473		3,586,081				

Sensitivity of the total OPEB liability to changes in the healthcare cost trend rate, using rates that are 1% lower or 1% higher than the current rate, are shown in the following chart:

### *Healthcare cost trend rate:*

	OPEB LIABILITY							
		2022		2021				
1% decrease (7.00%, 5.00%)	\$	3,856,815	\$	3,458,530				
Current trend rate (8.00%, 6.00%)		4,344,979		3,858,236				
1% increase (9.00%, 7.00%)		4,922,528		4,328,950				

# (8) Tax Abatement

The District's property taxes were reduced by \$102,888 in FY22 under agreements entered into by other governments.

Authorizing Government	Exemption Program	rict's Share es Abated
Salem Enterprise Zone (City of Salem) Marion County	Enterprise Zone (ORS 285C) Charitable Low Income Rental Housing (ORS 307.541)	\$ 51,253 19,796
City of Salem	Multiple Unit Housing (ORS 307.600 to 637)	 31,839
		\$ 102,888

The District's property taxes were reduced by \$116,140 in FY21 under agreements entered into by other governments.

Authorizing Government	Exemption Program	 rict's Share es Abated
Salem Enterprise Zone (City of Salem)	Enterprise Zone (ORS 285C)	\$ 70,156
Marion County	Charitable Low Income Rental Housing (ORS 307.541)	19,739
City of Salem	Multiple Unit Housing (ORS 307.600 to 637)	16,147
State of Oregon	Historical Property (ORS 358.475 to 565)	 10,098
		\$ 116,140

### (9) Risk Management

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The District purchases commercial insurance to minimize its exposure to these risks. Settled claims have not exceeded this commercial coverage in any of the past three years.

# (10) Commitments and Contingencies

Under the terms of federal and state grants, periodic audits are required and costs may be questioned as not being appropriate under the terms of the grants. Such audits could lead to reimbursement to the grantor agencies. District management believes disallowance, if any, will be immaterial.

# (11) Over-Expenditure of Appropriations

Oregon law prohibits expenditures of a fund in excess of Board approved appropriations. The District Board approves appropriations by department for all funds. For the year ended June 30, 2022, the District had \$11,125 of expenditures in excess of appropriations in the General Fund.

# (12) Restatement

Beginning net position has been restated at June 30, 2021 to properly recognize revenues recorded after year-end in the amount of \$3,381,979.











**Required Supplementary Information** 











# Salem Area Mass Transit District Schedule of Changes in the Net Pension Liability and Related Ratios, Non-Bargaining For the Years Ended June 30, 2022 and 2021

Defined Benefit Pension Plan - Non-Bargaining (in 1,000s) Last 10 Fiscal Years <sup>1</sup> Fiscal Year ending June 30

	2022		2021		2	2020		2019		2018		2017	2016		2015		2014	
Total Pension Liability																		
Service cost	\$	166	\$	157	\$	118	\$	111	\$	83	\$	59	\$	55	\$	68	\$	63
Interest on total pension liability		512		521		493		498		476		483		486		437		437
Effect of plan changes		_		-		-		-		-		-		4		-		-
Effect of economic/demographic gains or losses		2,020		-		496		-		422		-		771		-		-
Effect of assumption changes or inputs		(207)		-		865		-		-		555		284		-		-
Benefit payments		(917)		(776)		(735)		(654)		(635)		(595)		(579)		(527)		(490)
Net change in total pension liability		1,574		(98)		1,237		(45)		345		501		1,021		(22)		10
Total pension liability, beginning		9,601		9,699		8,462		8,507		8,162		7,661		6,640		6,662		6,652
Total pension liability, ending (a)	\$ 1	1,175	\$	9,601	\$	9,699	\$	8,462	\$	8,507	\$	8,162	\$	7,661	\$	6,640	\$	6,662
Fiduciary Net Position																		
Employer contributions	\$	908	\$	863	\$	811	\$	702	\$	644	\$	567	\$	473	\$	451	\$	1,069
ICMA transfers		1.145		652		612		104		340		134		152		334		111
Investment income net of investment expenses	(	1,371)		1516		268		312		306		620		(119)		76		520
Benefit payments	,	(917)		(776)		(735)		(654)		(635)		(594)		(579)		(527)		(490)
Net change in plan fiduciary position		(235)		2,255		956		464		655		727		(73)	_	334		1,210
Fiduciary net position, beginning	1	0,391		8,136		7,180		6,716		6,061		5,334		5,407		5,073		3,863
Fiduciary net position, ending (b)	_	0,156	_	0,391	\$	8,136	\$	7,180	\$	6,716	\$	6,061	\$	5,334	\$	5,407	\$	5,073
g (-)		,			Ť	-,	Ť	-,			_	-,	_	-,	Ť	-,	Ť	-,
Net pension liability, ending = (a)-(b)	\$	1,019	\$	(790)	\$	1,563	\$	1,282	\$	1,791	\$	2,101	\$	2,327	\$	1,233	\$	1,589
Fiduciary net position as a % of total pension liability	9	0.88%	10	8.22%	:	83.84%	;	34.84%	7	78.94%	•	74.25%		69.63%	8	31.43%		76.15%
Covered payroll	\$	5,318	\$	4,934	\$	4,790	\$	4,300	\$	4,175	\$	3,512	\$	3,449	\$	3,572	\$	3,684
Net pension liability as a % of covered payroll	1	9.17%	-1	6.01%	:	32.64%	:	29.85%	4	12.93%		59.84%		67.46%	3	34.52%		43.13%

<sup>&</sup>lt;sup>1</sup> This schedule is intended to show a 10-year trend of changes in the net pension liability. However, until a full 10-year trend is compiled, information will only be presented for those years in which it is available.











# Salem Area Mass Transit District Schedule of Employer Contributions – Defined Benefit Plan – Non-Bargaining Last Ten Fiscal Years

Fiscal Year Ending June 30	De	ctuarially Actual termined Employer ntribution Contribution				ontribution eficiency Excess)	Covered Payroll	i	ontribution as a % of vered Payroll
2013	\$	418,720	\$	704,449	\$	(285,729)	\$ 3,323,178		21.20%
2014		464,148		1,069,000		(604,852)	3,683,712		29.02%
2015		400,040		450,685		(50,645)	3,571,786		12.62%
2016		386,311		472,904		(86,593)	3,449,206		13.71%
2017		512,754		566,742		(53,988)	3,512,016		16.14%
2018		609,482		644,325		(34,843)	4,174,534		15.43%
2019		666,464		701,679		(35,215)	4,299,770		16.32%
2020		425,161		811,492		(386,331)	4,790,477		16.94%
2021		458,880		862,643		(403,763)	4,934,191		17.48%
2022		421,824		908,345		(486,521)	5,317,522		17.08%

#### **Notes to Schedule:**

Valuation date: 7/1/2021

Investment rate of return assumption: 5.50%

Methods and assumptions used to determine contribution rates:

Actuarial cost method: Entry age normal

Amortization method: Level dollar

Type of period: Layered (each base is amortized over a separate closed period)

Amortization period at 7/1/21: 12 years

Amortization growth rate: 0.00%

Asset valuation method: Market value

Inflation: 2.75%

Salary increases: 4.25% for first 5.5 year of service; 3.25% thereafter

Investment rate of return: 5.50%

Cost of living adjustments: None

Turnover: Service based

Mortality: RP-2014 tables, generationally projected using Scale MP-2019

# Salem Area Mass Transit District Schedule of Changes in the Net Pension Liability and Related Ratios, Bargaining For the Years Ended June 30, 2022 and 2021

Defined Benefit Pension Plan - Bargaining (in 1,000s) Last 10 Fiscal Years<sup>1</sup> Fiscal Year ending June 30

		2022		2021		2020		2019		2018		2017		2016		2015		2014
Total Pension Liability																		
Service cost	\$	984	\$	932	\$	889	\$	839	\$	714	\$	608	\$	571	\$	572	\$	535
Interest on total pension liability		1,686		1,614		1,524		1,453		1,350		1,317		1,252		1,158		1,089
Effect of plan changes		-		-		-		-		-		-		63		-		-
Effect of economic/demographic gains or losses		1,038		-		783		-		594		-		714		-		-
Effect of assumption changes or inputs		(528)		-		1,924		-		-		1,198		373		-		-
Benefit payments		(1,368)		(1,231)		(1,192)		(1,113)		(1,058)		(896)		(818)		(738)		(564)
Net change in total pension liability		1,812		1,315		3,928		1,179		1,600		2,227		2,155		992		1,060
Total pension liability, beginning		30,341		29,026		25,098		23,919		22,319		20,092		17.937		16,945		15,885
Total pension liability, ending (a)	\$	32,153	\$	30,341	\$	29,026	\$	25,098	\$	23,919	\$	22,319	\$	20,092	\$	17,937	\$	16,945
Fiduciary Net Position Employer contributions	\$	2,772	\$	2,534	\$	2,274	\$	2,222	\$	1,846	\$	1,778	\$	1,470	\$	1,374	\$	2,363
ICMA transfers		224		253		103		110		305		154		62		389		94
Investment income net of investment expenses		(3,729)		4,334		841		873		893		1,751		(313)		205		1,331
Benefit payments		(1,368)		(1,231)		(1,192)		(1,113)		(1,058)		(896)		(818)		(738)		(564)
Net change in plan fiduciary position		(2,101)		5,890		2,026		2,092		1,986		2,787		401		1,230		3,224
Fiduciary net position, beginning		29,406		23,516		21,490		19,398		17,412		14,625		14,224		12,994		9,770
Fiduciary net position, beginning Fiduciary net position, ending (b)	•	27,305	\$	29,406	\$	23,516	\$	21,490	\$	19,398	\$	17,412	\$	14,625	\$	14,224	<u>s</u>	12,994
riduciary net position, ending (b)	3	21,303	Ф	29,400	3	25,510	Ф	21,490	-3	19,396	Φ.	17,412	0_	14,023	Ф.	14,224	<u> </u>	12,994
Net pension liability, ending = (a)-(b)	\$	4,848	\$	935	\$	5,510	\$	3,608	\$	4,521	_\$_	4,907	\$	5,467	\$	3,713	\$	3,951
Fiduciary net position as a % of total pension liability		84.92%		96,91%		81.02%		85,62%		81.10%		78.01%		72.79%		79.30%		76.68%
Covered payroll	\$	9,310	\$	6,966	\$	6,763	\$	7,035	\$	6,830	\$	5,912	\$	5,883	\$	5,633	\$	6,210
Net pension liability as a % of covered payroll		52.07%		13.44%		81.47%		51.29%		66.20%		83.00%		92.93%		65.92%		63.62%

<sup>&</sup>lt;sup>1</sup> This schedule is intended to show a 10-year trend of changes in the net pension liability. However, until a full 10-year trend is compiled, information will only be presented for those years in which it is available.











# Salem Area Mass Transit District Schedule of Employer Contributions – Defined Benefit Plan - Bargaining Last Ten Fiscal Years

Fiscal Year Ending June 30	Actuarially Determined Contribution	Actual Employer Contribution	Contribution Deficiency (Excess)	Covered Payroll	Contribution as a % of Covered Payroll
2013	\$ 1,310,605	\$ 1,314,866	\$ (4,261)	\$ 5,850,916	22.47%
2014	1,403,446	2,362,838	(959,392)	6,209,939	38.05%
2015	1,385,691	1,374,052	11,639	5,632,890	24.39%
2016	1,447,252	1,470,050	(22,798)	5,883,137	24.99%
2017	1,620,016	1,778,155	(158,139)	5,912,467	30.07%
2018	1,871,550	1,846,814	24,736	6,830,475	27.04%
2019	2,075,440	2,221,893	(146,453)	7,035,389	31.58%
2020	1,615,959	2,274,734	(658,775)	6,763,144	33.63%
2021	1,720,611	2,533,622	(813,011)	6,966,038	36.37%
2022	1,571,329	2,772,055	(1,200,726)	9,309,858	29.78%

#### **Notes to Schedule:**

Valuation date: 7/1/2021

Investment rate of return assumption: 5.50%

Methods and assumptions used to determine contribution rates:

Actuarial cost method: Entry age normal Amortization method: Level dollar

Type of period: Layered (each base is amortized over a separate closed period)

Amortization period at 7/1/21: 12 years Amortization growth rate: 0.00%

Asset valuation method: Market value

Inflation: 2.75%

Salary increases: 4.25% for first 5.5 year of service; 3.25% thereafter

Investment rate of return: 5.50% Cost of living adjustments: None

Turnover: Service based

Mortality: RP-2014 tables, generationally projected using Scale MP-2019

# Salem Area Mass Transit District Schedule of Changes in the District's Total OPEB Liability and Related Ratios For the Years Ended June 30, 2022 and 2021

Schedule of Changes in the Total OPEB Liability and Related Ratios
(in 1,000s)

Last 10 Fiscal Years 
Fiscal Year ending June 30

Total OPEB Liability		2022		2021		2020		2019		2018	
Total OPEB liability, beginning of year	\$	3,858	\$	3,489	s	4,703	\$	4,553	\$	4,591	
Service cost	Ψ	290	Ψ	242	Ψ	339	Ψ	342	Ψ	373	
Interest on total OPEB liability		89		126		190		171		137	
Effect of economic/demographic gains or losses		59		-		176		-		-	
Effect of assumption changes or inputs		255		251		(1,654)		(106)		(261)	
Benefit payments		(207)		(251)		(265)		(256)		(289)	
Net change in total OPEB liability		487		369		(1,214)		151		(39)	
Total OPEB liability, ending of year	\$	4,345	\$	3,858	\$	3,489	\$	4,703	\$	(4,553)	
Covered-employee payroll	\$	14,627	\$	11,900	\$	11,554	\$	11,335	\$	11,005	
Total OPEB liability as a % of covered payroll		29.70%		32.42%		30.20%		41.49%		41.37%	

<sup>&</sup>lt;sup>1</sup> This schedule is intended to show a 10-year trend of changes in the net OPEB liability. However, until a full 10-year trend is compiled, information will only be presented for those years in which it is available.











# **Supplementary Information**

#### **BUDGETARY COMPARISON SCHEDULES**

Pursuant to the provision of Oregon Revised Statutes, an individual schedule of revenues, expenditures, and changes in fund balance – balance and actual be displayed for each fund where legally adopted budgets are required.

Enterprise Budgetary Comparison schedules include the following:

- General Fund
- Capital Projects Fund
- Transportation Programs Fund











## Salem Area Mass Transit District Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual On A Non-GAAP Budgetary Basis – General Fund For the Year Ended June 30, 2022

	Buc	dget		
	Original	Final	Actual	Variance
Revenues				
Local revenue				
Passenger fares, passes & other fixed route services	\$ 949,046	\$ 949,046	\$ 1,688,365	\$ 739,319
Property taxes	13,024,148	13,024,148	14,179,013	1,154,865
Advertising & other promotions	120,000	120,000	106,729	(13,271)
Courthouse square rentals	80,020	80,020	85,527	5,507
Earnings on investments	222,280	222,280	185,475	(36,805)
Miscellaneous	350,345	350,345	336,487	(13,858)
Total local revenue	14,745,839	14,745,839	16,581,596	1,835,757
State revenue				
STIF funds	5,234,159	5,234,159	5,919,506	685,347
State in lieu taxes	7,408,167	7,408,167	8,264,025	855,858
Total state revenue	12,642,326	12,642,326	14,183,531	1,541,205
Federal revenue				
Urbanized area formula (Section 5307)	14,733,085	14,733,085	12,086,218	(2,646,867)
Energy tax credits	225,000	225,000	242,817	17,817
FTA metropolitan & statewide planning (5303)	120,000	120,000	111,924	(8,076)
ARPA funds	5,000,000	5,000,000	3,932,474	(1,067,526)
Total federal revenue	20,078,085	20,078,085	16,373,433	(3,704,652)
Total revenues	47,466,250	47,466,250	47,138,560	(327,690)
Expenditures				
General Manager/Board of Directors/SI	1,684,522	1,684,522	1,623,671	60,851
Administration	929,039	929,039	940,164	(11,125)
Finance and Technology	3,517,371	3,517,371	3,096,604	420,767
Communication	2,281,654	2,281,654	1,672,148	609,506
Operations	27,469,470	27,469,470	24,152,013	3,317,457
Unallocated	1,415,083	1,415,083	1,080,360	334,723
Contingency	1,500,000	1,500,000		1,500,000
Total expenditures	38,797,139	38,797,139	32,564,960	6,232,179
Excess (deficiency) of revenues over expenditures	8,669,111	8,669,111	14,573,600	5,904,489
Other financing sources (uses)				
Transfer out to other funds	(7,467,236)	(7,467,236)	(7,467,236)	
Net change in fund balance	1,201,875	1,201,875	7,106,364	5,904,489
Fund balance, beginning of year	32,344,046	32,344,046	31,815,567	(528,479)
Restatement			2,366,566	2,366,566
Fund balance, beginning of year, as restated	32,344,046	32,344,046	34,182,133	1,838,087
Fund balance, end of year	\$ 33,545,921	\$ 33,545,921	\$ 41,288,497	\$ 7,742,576

# Salem Area Mass Transit District Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual On A Non-GAAP Budgetary Basis – Capital Projects Fund For the Year Ended June 30, 2022

		Bu	dget					
Revenues	Origin	nal		Final		Actual	V	ariance
State Revenue								
STIF funds	\$ 1,178	8,050	\$	1,178,050	\$	598,052	\$	(579,998)
State discretionary grant	49:	5,975		495,975		149		(495,826)
Miscellaneous income	268	8,682		268,682		189,093		(79,589)
Total state revenue	1,942	<u>2,707</u>		1,942,707	_	787,294	(	1,155,413)
Federal revenue								
Urbanized area formula (Section 5307)	3,312	2,164		3,312,164		472,632	(2	2,839,532)
Federal STP Funds	2,980	0,678		2,980,678		540,673	(2	2,440,005)
Transportation for elderly persons and persons with disabilities (5310)		-		-		323		323
Bus & Bus Facilities Infrastructure Investment Program (5339)	6,82	8,226	_	6,828,226		208,246	(6	<u>6,619,980</u> )
Total federal revenue	13,12	1,068	_	13,121,068	_	1,221,874	_(1	1,899,194)
Total revenues	15,063	3,775	_	15,063,775	_	2,009,168	(13	3,054,607)
Expenditures								
Finance and Technology		0,000		500,000		36,905		463,095
Operations	14,31	7,073		14,317,073		2,378,654	10	1,938,419
General Manager/Board/SI	3,84	1,063		3,841,063		738,501	3	3,102,562
Total expenditures	18,65	8,136		18,658,136		3,154,060	15	5,504,076
Excess (deficiency) of revenues over expenditures	(3,594	4,361)		(3,594,361)		(1,144,892)	(28	8,558,683)
Other financing sources (uses)								
Transfer from general fund	3,263	3,044	_	3,263,044	_	3,263,044		
Net change in fund balance	(33	1 <u>,317</u> )	_	(331,317)		2,118,152		2,449,469
Fund balance, beginning of year	33	1,317		331,317		1,519,799		1,188,482
Restatement			_		_	492,545		492,545
Fund balance, beginning of year, as restated	33	1,317		331,317		2,012,344		1,681,027
Fund balance, end of year	\$		<u>\$</u>		<u>\$</u>	4,130,496	\$ 4	4,130,496

## Salem Area Mass Transit District Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual On A Non-GAAP Budgetary Basis – Transportation Programs Fund For the Year Ended June 30, 2022

		Buc	lget					
		Original		Final		Actual		Variance
Revenues								
Local revenue								
Passenger fares	\$	223,284	\$	223,284	\$	319,189	\$	95,905
Miscellaneous income		45,203		45,203		6,869		(38,334)
Total local revenue		268,487		268,487		326,058		57,571
State revenue								
Special transportation fund program (ODOT)		808,383		808,383		997,808		189,425
STIF funds		1,996,227	_	1,996,227	_	2,355,664	_	359,437
Total state revenue		2,804,610		2,804,610		3,353,472		548,862
Federal revenue								
Developmental disabilities transportation services (DD53)		881,175		881,175		465,018		(416,157)
Transportation for elderly persons and persons with disabilities (5310)		1,447,235		1,447,235		1,203,676		(243,559)
Formula grants for other than urbanized areas (5311)		334,373		334,373		352,062		17,689
Rideshare/TDM grant		536,728		536,728		353,111		(183,617)
Urbanized area formula (Section 5307)		673,093	_	673,093	_	254,834	_	(418,259)
Total federal revenue	_	3,872,604	_	3,872,604	_	2,628,701	_	(1,243,903)
Total revenues		6,945,701		6,945,701		6,308,231		(637,470)
Expenditures								
Communication		576,431		576,431		340,694		235,737
General Manager/Board/SI		718,648		718,648		432,946		285,702
Operations		9,114,815	. —	9,114,815		6,527,730	_	2,587,085
Total expenditures		10,409,894		10,409,894		7,301,370		3,108,524
Excess (deficiency) of revenues over expenditures		(3,464,193)		(3,464,193)		(993,139)		(3,745,994)
Other financing sources (uses)								
Transfer from general fund		4,204,192		4,204,192		4,204,192		-
Transfer from other funds		763,046		763,046		763,046		-
Transfers out		(763,046)	_	(763,046)	_	(763,046)	_	<del>-</del>
Total other financing sources (uses)		4,204,192		4,204,192		4,204,192		=
Net change in fund balance	_	739,999	_	739,999		3,211,053	_	2,471,054
Fund balance, beginning of year		(739,999)		(739,999)		630,120		1,370,119
Restatement	_	<u>-</u>			_	522,868		522,868
Fund balance, beginning of year, as restated	_	(739,999)		(739,999)		1,152,988		1,892,987
Fund balance, end of year	\$		\$		\$	4,364,041	\$	4,364,041

## Salem Area Mass Transit District Schedule of Expenditure Comparison Budgetary Division Basis vs Object Classification Basis For the Year Ended June 30, 2022

	C	General Fund	Ca	Capital Project Fund		ansportation ograms Fund	Ε	District Wide Total
<b>Expenditures by Division</b>						<u> </u>		
General Manager/Board of Directors/SI	\$	1,623,671	\$	738,501	\$	432,946	\$	2,795,118
Administration		940,164		-		-		940,164
Finance and Technology		3,096,604		36,905		-		3,133,509
Communication		1,672,148		-		340,694		2,012,842
Operations		24,152,013		2,378,654		6,527,730		33,058,397
Unallocated		1,080,360						1,080,360
Total expenditures	\$	32,564,960	\$	3,154,060	\$	7,301,370	\$	43,020,390
Expenditures by Object Classification								
Personnel services	\$	26,431,308	\$	936	\$	1,047,935	\$	27,480,179
Materials and services		6,133,652		292,709		6,253,435		12,679,796
Capital outlay	_			2,860,415				2,860,415
Total expenditures	\$	32,564,960	\$	3,154,060	\$	7,301,370	\$	43,020,390

## Salem Area Mass Transit District Reconciliation of Net Change in Fund Balance on a Non-GAAP Budgetary Basis to Changes in Net Position on a GAAP Basis For the Year Ended June 30, 2022

Net change in fund balance:		
General fund	\$	7,106,364
Capital projects fund		2,118,152
Transportation programs fund	_	3,211,053
Total change in fund balance		12,435,569
GAAP basis adjustments:		
Capitalized capital assets		2,807,600
Depreciation expense		(2,739,291)
Accrued vacation and sick payable		152,667
Net pension liability including related deferrals		1,193,181
Property taxes accrual		48,441
Total OPEB liability adjustment including related deferrals	_	12,006
Change in net position	<u>\$</u>	13,910,173

## Salem Area Mass Transit District Schedule of Revenues, Expenditures and Changes in Fund Balance Capital Projects on a Non-GAAP Budget Basis For the Year Ended June 30, 2022

	Capital Project	CNG Station	Del Webb Facility				Cherriots Lift	Cherriots Non
Revenues	Administration	Improvements	Improvements	Projects	Center	Vehicles	Vehicles	Rev Vehicles
State Revenue								
State discretionary grants	\$	- \$ -	\$ -	\$ -	\$ -	<b>\$</b> 149	\$ -	\$ -
STIF funds Miscellaneous income			-	-	-	-	-	-
	<del></del>	· ——-						
Total state revenue		:				149		
Federal revenue								
Urbanized area formula (Section 5307)		278	63,790	-	_	-	-	384
Federal STP Funds				-	-	763	-	-
Transportation for elderly persons and persons with disabilities (5310)			-	-	-	-	323	-
Formula Grants for Other than Urbanized Areas (5311)			-	-	-	-	-	-
Bus & Bus Facilities Infrastructure Investment Program (5339)		:	59,914			118,808		
Total federal revenue		278	123,704			119,571	323	384
Total revenues		278	123,704			119,720	323	384
Expenditures								
Personnel services			-	-	-	-	-	-
Materials and services		- 347	83,029	-	-	156,413	360	480
Capital outlay		:	94,552					
Total expenditures		347	177,581			156,413	360	480
Excess (deficiency) of revenues over expenditures	,	- (69	(53,877)	-	-	(36,693)	(37)	(96)
Other financing sources (uses)								
Transfer from general fund		303,803	401,007	43,000	_	1,491,965	82,160	191,007
Transfer from general radio						1,121,200		
Net change in fund balance		303,734	347,130	43,000	-	1,455,272	82,123	190,911
Fund balance, beginning of year	39,380	(931)	) 1,874,975	-	2,010	(829,675)	58,912	-
Restatement		:	272,571					
Fund balance, beginning of year, as restated	39,386	(931	2,147,546		2,010	(829,675)	58,912	
Fund balance, end of year	\$ 39,386	\$ 302,803	\$ 2,222,105	\$ 43,000	\$ 2,010	\$ 625,597	<u>\$ 141,035</u>	\$ 190,911

Total Capital Projects Fund		Courthouse Improver	nsit Signal Priority		wntown Transit Center	Do	Fechnology Equipment		Regional Improven		Bus	th Salem sit Center	zer Transit Center		Shop and Ride Vehicles	Regional Vehicles	Air Purifiers
\$ 149	-	\$	-	\$	-	\$	-	- \$		- 8	\$	-	\$ -	\$	\$ -		- :
598,052 189,093	-		-		-		-	-		-		749	189,093		-	597,303	
787,294						=		= =		_		749	189,093	_		597,303	
472,632	_		_		16,450		139,975			_		_	9,500		-	_	242,255
516,537	-		-		-		29,496	-		06,505		179,773	-		-	-	-
323 24,136	-		-		-		-	:		-		-	-		-	-	24,136
208,246				_		_	29,524						 				<u>-</u> .
1,221,874			<del></del>	_	16,450	_	198,995			06,505		179,773	 9,500				266,391
2,009,168				_	16,450	_	198,995			06,505		180,522	 198,593			597,303	266,391
936	_		_		-					-		936	_		-		_
292,709	-		-				37,205	-		12,707		990	558		-	620	-
2,860,415				_	16,450	_	185,486			28,879		199,444	 9,500			1,739,849	286,255
3,154,060				_	16,450	_	222,691			41,586		201,370	 10,058			1,740,469	286,255
(1,144,892	-		-		-	)	(23,696)	-		(35,081)		(20,848)	188,535		-	(1,143,166)	(19,864)
3,263,044			58,212		33,363	_	391,737	<u> </u>		66,242		196,000	 4,548	_		<u>-</u>	
2,118,152	-		58,212		33,363		368,041	-		31,161		175,152	193,083		Ē	(1,143,166)	(19,864)
1,519,799	5,000		-		(11,187)	)	(625,328)	60)	(	37,684		1,977	168,518		(8,432)	820,950	-
492,545				_	360	_	147,080	<u> </u>		75,895			 (3,361)				
2,012,344	5,000			_	(10,827)	) _	(478,248)	60)	(	13,579		1,977	 165,157		(8,432)	820,950	
\$ 4,130,496	5,000	s	58,212	s	22,176	) \$	(257,287)	60) \$		68,845 \$	¢	177,129	\$ 361,601	\$	\$ (8,432)	(322,216)	(19,864)

## Salem Area Mass Transit District Schedule of Revenues, Expenditures and Changes in Fund Balance Transportation Programs on a Non-GAAP Budget Basis For the Year Ended June 30, 2022

	Che	erriots Lift	Che	erriots Shop & Ride
Revenues				
Local revenue				
Passenger fares	\$	175,390	\$	15,126
Miscellaneous income	·			· -
Total local revenue		175,390	_	15,126
State revenue				
Special transportation fund program (ODOT)		316,115		7,693
STIF funds		539,400		
Total state revenue		855,515		7,693
Federal revenue				
Developmental disabilities transportation services (DD53)		465,018		-
Transportation for elderly persons and persons with disabilities (5310)		10,336		326,595
Formula grants for other than urbanized areas (5311)		-		-
Rideshare/TDM grant		-		-
Urbanized area formula (Section 5307)		254,834		
Total federal revenue		730,188		326,595
Total revenues		1,761,093	_	349,414
Expenditures				
Personnel services		342,312		25,934
Materials and services				
Other materials and services		2,853,902		197,534
Call center allocation		880,583		90,060
Total expenditures		4,076,797		313,528
Excess (deficiency) of revenues over expenditures		(2,315,704)		35,886
Other financing sources (uses)				
Transfer from general fund		4,204,192		-
Transfer from other funds		763,046		-
Transfer out to other funds				
Total other financing sources (uses)		4,967,238		
Net change in fund balance		2,651,534		35,886
Fund balance, beginning of year		(2,048,144)		67,113
Restatement		515,522	_	7,346
Fund balance, beginning of year, as restated		(1,532,622)		74,459
Fund balance, end of year	\$	1,118,912	\$	110,345

Cherriots Regional	DMAP/ WVCH	Charriots Call Center	Mobility Management	Special Transportation Coordination	Cherriots TripChoice	Total Transportation Programs Fund
\$ 128,673	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 319,189
128,673			<u>-</u>	6,869 6,869	<del>-</del>	6,869 326,058
400,691	-	-	14,661	258,648	-	997,808
1,337,545	<del>-</del>		<u>-</u>	478,719		2,355,664
1,738,236			14,661	737,367		3,353,472
-	-	-	-	-	-	465,018
744,971	-	-	121,774	-	-	1,203,676
352,062	-	-	-	-	-	352,062
-	-	-	-	-	353,111	353,111
						254,834
1,097,033			121,774		353,111	2,628,701
2,963,942			136,435	744,236	353,111	6,308,231
289,965	-	2,540	91,669	1,476	294,039	1,047,935
1,680,353 30,020	631 -	998,123 (1,000,663)	44,766	431,471	46,655	6,253,435
2,000,338	631		136,435	432,947	340,694	7,301,370
963,604	(631)	-	-	311,289	12,417	(993,139)
-	_	_	-	-	-	4,204,192
-	-	-	-	-	-	763,046
	763,046	<u>-</u>				763,046
	763,046					5,730,284
963,604	(631)	-	-	311,289	12,417	3,211,053
777,016	763,046	58,914	24,153	998,290	(10,274)	630,114
						522,868
777,016	763,046	58,914	24,153	998,290	(10,274)	1,152,982
\$ 1,740,620	<u>\$ 762,415</u>	\$ 58,914	\$ 24,153	\$ 1,309,579	\$ 2,143	\$ 4,364,035











### **Statistical Section**

This part of the District's Annual Comprehensive Financial Report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the District's overall financial health.

Contents

#### Financial Trend Information

These schedules contain trend information to help the reader understand how the District's financial performance and well-being have changed over time.

#### **Revenue Capacity Information**

These schedules contain information to help the reader assess the factors affecting the District's ability to generate its most significant local revenue source, property taxes.

## Demographic and Economic Information

These schedules offer demographic and economic indicators to help the reader understand the environment within which the District's financial activities take place.

#### **Operating Information**

These schedules contain service and infrastructure data to help the reader understand how the information in the District's financial report relates to the services the District provides and the activities it performs.

Sources: Unless otherwise noted, the information in these schedules is derived from the financial statements for the relevant year.











**Financial Trend Information** 











## Salem Area Mass Transit District Statements of Net Position Last Ten Fiscal Years

		2013		2014	 2015
ASSETS					
Current and other assets	\$	24,153,129	\$	20,148,979	\$ 24,911,083
Noncurrent assets		-		-	-
Capital assets, net	_	34,371,636	_	36,855,141	 35,578,093
Total assets		58,524,765		57,004,120	 60,489,176
Deferred outflows of resources					 277,838
Total assets and deferred outflows of resources	\$	58,524,765	\$	57,004,120	\$ 60,767,014
LIABILITIES AND NET POSITION LIABILITIES					
Current liabilities	\$	6,078,400	\$	3,717,897	\$ 3,488,792
Noncurrent liabilities		1,904,030	_	7,826,851	 7,451,813
Total liabilities		7,982,430	_	11,544,748	 10,940,605
Deferred inflow of resources		-		675,936	
NET POSITION					
Investment in capital assets		34,371,636		36,855,141	34,772,770
Restricted for capital projects and special transportation		4,928,337		5,055,907	5,957,083
Unrestricted		11,242,362		2,872,388	8,291,233
Total net position		50,542,335		44,783,436	49,826,409
Total liabilities, deferred inflows of resources and net position	\$	58,524,765	\$	57,004,120	\$ 60,767,014

								(restated)	
	2016		2017		2018	2019	2020	2021	2022
\$	29,396,596	\$	28,795,580	\$	29,931,754	\$28,504,479	\$32,377,724	\$42,598,827	\$ 61,147,609
	-		-		-	-	-	789,730	-
	34,434,992		32,887,854		32,953,227	43,865,763	48,311,842	48,051,619	48,119,928
	63,831,588		61,683,434		62,884,981	72,370,242	80,689,566	91,440,176	109,267,537
	3,349,887		3,086,390		3,349,902	2,267,936	4,742,447	3,385,624	10,409,616
¢	67 101 475	¢	64.760.924	¢	66 224 992	\$74.629.170	£95 422 012	¢04 925 900	¢110 677 152
\$	67,181,475	\$	64,769,824	\$	66,234,883	\$74,638,178	\$85,432,013	\$94,825,800	\$119,677,153
\$	4,266,140	\$	3,511,481	\$	3,922,591	\$ 2,684,862	\$ 3,003,712	\$ 2,770,397	\$ 8,916,341
	10,502,968		9,911,645		10,866,390	10,788,269	11,831,307	6,044,845	11,348,104
	14,769,108		13,423,126		14,788,981	13,473,131	14,835,019	8,815,242	20,264,445
			<del>-</del>		228,196	288,074	1,670,018	4,635,383	4,127,360
	34,434,992		32,887,854		32,953,227	43,865,763	48,311,842	48,051,619	48,119,928
	6,577,713		5,401,135		4,054,982	1,322,208	108,265	2,547,540	7,071,576
	11,399,662		13,057,709		14,209,497	15,689,002	20,506,869	30,776,016	40,093,844
	52,412,367		51,346,698		51,217,706	60,876,973	68,926,976	81,375,175	95,285,348
\$	67,181,475	\$	64,769,824	\$	66,234,883	\$74,638,178	\$85,432,013	\$94,825,800	\$119,677,153

## Salem Area Mass Transit District Schedule of Changes in Net Position Last Ten Fiscal Years

	2	2013	2014	2015
OPERATING REVENUES:				
Passenger fares	\$ 2	2,793,604	\$ 2,776,575	\$ 2,817,514
Accessible services and medicaid		3,127,234	3,129,220	2,948,422
Other revenue		653,937	465,052	365,058
Total operating revenues		6,574,775	 6,370,847	 6,130,994
OPERATING EXPENSES:				
Personnel services	16	6,130,831	13,960,216	16,204,737
Materials and services		6,200,005	18,310,843	20,294,244
Depreciation		2,883,582	3,032,068	3,059,323
OPEB expense		381,000	381,000	219,749
1			,	- ,
Total operating expenses	35	5,595,418	 35,684,127	 39,778,053
Operating loss	(29	9,020,643)	(29,313,280)	(33,647,059)
NON-OPERATING REVENUES (EXPENSES):				
Property taxes	Ģ	9,984,733	10,179,017	10,714,350
State assistance	4	5,251,979	5,746,114	7,708,296
Federal assistance	12	2,538,020	11,786,100	18,721,493
Investment income		65,672	53,457	94,776
Insurance Settlement		-	-	22,557
(Loss) gain on disposal of capital assets		14,000	 1,859	 8,607
Total non-operating revenues (expenses)	27	7,854,404	 27,766,547	 37,270,079
Net income (loss) before contributions	(1	1,166,239)	(1,546,733)	3,623,020
EXTRAORDINARY ITEMS				
Loss on capital asset impairment		-	-	-
Litigation settlement	3	3,842,554	-	-
CAPITAL CONTRIBUTIONS		5,519,348	 4,691,727	 644,630
Change in net position	8	8,195,663	3,144,994	4,267,650
NET POSITION, BEGINNING	42	2,346,672	 50,542,335	 44,783,436
<b>Cumulative effect of restatement</b>			 (8,903,893)	 775,323
NET POSITION, ENDING	\$ 50	0,542,335	\$ 44,783,436	\$ 49,826,409

					( , , , 1)	
2016	2017	2018	2019	2020	(restated) 2021	2022
\$ 2,694,423	\$ 3,201,972	\$ 2,934,938	\$ 2,598,276	\$ 2,056,140	\$ 1,532	\$ 2,015,718
2,662,441	2,455,869	2,361,353	2,257,875	1,850,146	168,502	465,018
366,047	550,519	377,044	291,406	471,874	759,409	700,695
5,722,911	6,208,360	5,673,335	5,147,557	4,378,160	929,443	3,181,431
18,478,140	20,359,793	19,492,184	22,396,985	24,687,263	24,510,436	26,154,684
20,170,430	20,947,830	19,347,396	12,545,814	12,945,521	12,353,109	12,712,260
2,576,402	2,305,590	2,151,089	2,212,211	2,695,840	2,639,019	2,739,291
204,295	193,456	(38,507)	201,585	29,690		
41,429,267	43,806,669	40,952,162	37,356,595	40,358,314	39,502,564	416,060,235
(25.70(.25()	(27,500,200)	(25, 279, 927)	(22, 200, 029)	(25,000,154)	(20 572 121)	(29, 424, 904)
(35,706,356)	(37,598,309)	(35,278,827)	(32,209,038)	(35,980,154)	(38,573,121)	(38,424,804)
11,258,672	11,574,433	12,161,750	12,823,442	12,955,320	13,540,219	14,227,455
7,195,009	7,371,134	7,440,285	10,536,782	14,515,991	17,254,069	18,411,572
18,198,155	16,901,469	15,458,127	6,528,594	10,558,045	14,866,738	18,251,835
140,579	241,753	354,870	431,753	314,597	174,707	192,345
29,942	<del>-</del>	-	-	10,023	-	- ,
(39,539)	1,660		5,285	4,989	125,718	29,147
36,782,818	36,090,449	35,415,032	30,325,856	38,358,965	45,961,451	51,112,354
1,076,462	(1,507,860)	136,205	(1,883,182)	2,378,811	7,388,330	12,687,550
_	_	_	_	_	_	
-	-	-	-	-	-	- -
1,509,496	442,191	1,395,752	11,542,449	5,671,192	1,677,890	1,222,623
2,585,958	(1,065,669)	1,531,957	9,659,267	8,050,003	9,066,220	13,910,173
49,826,409	52,412,367	51,346,698	51,217,706	60,876,973	68,926,976	81,375,175
	<u> </u>	(1,660,949)			3,381,979	
\$ 52,412,367	\$ 51,346,698	\$ 51,217,706	\$ 60,876,973	\$ 68,926,976	\$ 81,375,175	\$ 95,285,348











**Revenue Capacity Information** 











## Salem Area Mass Transit District Assessed Value and Estimated Actual Value of Taxable Property Last Ten Fiscal Years

Fiscal Year Ended		ī	Real Property			Public	
June 30	 Residential		Commercial	Other	Utilities		
<u> </u>	 Residential		Commercial	Other	-	Ctinties	
*2022	\$ 12,995,513,561	\$	5,407,850,616	\$ 1,238,885,626	\$	650,314,693	
2021	12,493,909,469		5,199,625,677	1,184,612,089		628,230,809	
2020	12,011,666,418		4,999,418,272	1,132,716,186		606,896,866	
2019	11,526,943,227		4,878,211,846	347,402,200		560,447,832	
2018	11,068,458,201		4,600,364,794	1,041,137,160		572,108,794	
2017	10,609,988,492		4,386,449,426	1,036,795,905		448,922,166	
2016	10,190,655,657		4,249,688,977	1,022,709,766		417,339,803	
2015	9,800,288,264		4,094,261,279	954,630,626		379,053,441	
2014	9,412,905,600		4,004,452,790	885,287,920		368,759,319	
2013	9,006,179,549		3,843,092,878	897,491,335		369,029,826	

#### Sources:

Marion County and Polk County Assessors.

#### Notes:

(1) Estimated actual value of taxable property equals real market value except for tax exempt property which is excluded, and farm use property which is included at its lower taxable value. Real market value and assessed value were required to be equal by state law prior to fiscal year 1998. In May 1997, voters approved ballot Measure 50 which reduced assessed values to 90% of 1995 real market values and limits the annual increase in assessed values to 3%.

<sup>\* 2022</sup> data estimated.

Personal Property		Total Taxable Assessed Value	Total Direct Tax Rate	Estimated Actual Value of axable Property
\$ 531,827,785	\$	20,824,311,994	0.7609	\$ 36,506,374,167
515,059,468		20,021,437,512	0.7609	35,546,316,883
498,819,849		19,249,517,591	0.7609	34,611,507,518
465,486,768		18,503,865,590	0.7609	32,875,746,663
475,964,706		17,758,033,655	0.7609	30,266,763,653
436,390,694		16,418,918,782	0.7609	27,696,991,362
413,860,724		15,742,935,794	0.7609	25,627,319,527
382,966,983		15,611,200,594	0.7609	24,134,174,611
412,792,970		15,084,198,599	0.7609	23,109,872,859
390,105,749		14,505,899,337	0.7609	21,902,212,924

## Salem Area Mass Transit District Direct and Overlapping Property Tax Rates Last Ten Fiscal Years

	2022	2021	2020	2019	2018
Salem Area Mass Transit District Permanent Tax Rate	\$ 0.7609	\$ 0.7609	\$ 0.7609	\$ 0.7609	\$ 0.7609
Overlapping Rates:					
Marion County	\$ 3.03	\$ 3.03	\$ 3.03	\$ 3.03	\$ 3.03
Polk County	\$ 2.14	\$ 2.14	\$ 2.14	\$ 2.14	\$ 2.09
Cities	0.28 - 8.09	0.28 - 8.09	0.28 - 8.09	0.28 - 8.09	0.28 - 8.09
School Districts & ESD's	0.30 - 7.74	0.30 - 7.83	0.30 - 7.84	0.30 - 7.92	0.30 - 8.12
Chemeketa Community College	0.89	0.89	0.89	0.90	0.90
Sewer & Service Districts	0.05	0.05	0.05	0.05	0.05
Water & Water Control Districts	0.05 - 1.00	0.05 - 1.00	0.05 - 1.00	0.04 - 1.00	0.05 - 1.00
Rural Fire Protection Districts	0.53 - 2.82	0.53 - 2.34	0.53 - 2.90	0.53 - 2.91	0.53 - 2.92
Special Purpose Districts	0.08 - 0.57	0.08 - 0.57	0.08 - 0.57	0.08 - 0.57	0.08 - 0.57

#### Sources:

Marion County Tax Collector.

#### Notes:

- (1) Information in this schedule satisfies the District's annual disclosure requirements under SEC Rule 15c2-12.
- (2) Rates for individual taxing districts are available in the annual tax roll summaries posted on the county's website.

2017	2016	2015	2014	2013		
\$ 0.7609	\$ 0.7609	\$ 0.7609	\$ 0.7609	\$ 0.7609		
\$ 3.03 \$ 2.54	\$ 3.03 \$ 2.54	\$ 3.03 \$ 2.26	\$ 3.03 \$ 2.26	\$ 3.03 \$ 2.26		
0.28 - 8.09	0.28 - 8.09	0.28 - 8.09	0.28 - 8.09	0.28 - 8.09		
0.30 - 8.34	0.30 - 8.12	0.30 - 8.42	0.30 - 8.07	0.30 - 8.12		
0.90	0.92	0.89	0.86	0.90		
0.05	0.05	0.00	0.00	0.00		
0.05 - 1.00	0.05 - 1.00	0.05 - 1.00	0.05 - 1.00	0.05 - 1.00		
0.53 - 2.93	0.53 - 2.51	0.53 - 2.52	0.53 - 2.53	0.53 - 2.47		
0.08 - 0.57	0.08 - 0.57	0.08 - 0.57	0.08 - 0.57	0.08 - 0.57		

## Salem Area Mass Transit District Principal Property Taxpayers Current Fiscal Year and Nine Years Ago

		2022			2013	
Taxpayer	Rank	Taxable Assessed Value	Percentage of Total Taxable Assessed Value	Rank	Taxable Assessed Value	Percentage of Total Taxable Assessed Value
Portland General Electric Co	1	\$ 244,907,530	1.18%	1	\$ 109,365,900	0.75%
Northwest Natural Gas Co	2	223,462,000	1.07%	2	88,007,000	0.61%
Comeast Corporation	3	80,118,000	0.38%		-	
Lumen Technologies Inc	4	76,219,000	0.37%		-	
State Accident Insurance Fund	5	59,027,730	0.28%	10	29,534,890	0.20%
Lancaster Development Company LLC	6	55,047,400	0.26%	3	62,861,330	0.43%
Snyders-Lance Inc	7	50,489,600	0.24%		-	
State Investments LLC	8	46,290,280	0.22%	7	35,747,003	0.25%
GRI Keizer LLC	9	54,714,440	0.26%		=	
Newport Hill LLC	10	39,889,230	0.19%		-	
Donahue Schriber Realty Group		-		4	48,762,870	0.34%
Metropolitan Life Insurance Co		-		5	42,822,470	0.30%
CenturyLink		=		6	41,975,700	0.29%
HD Salem OR Landlord LLC		=		8	32,423,630	0.22%
Wal-Mart Real Estate Business Trust		-		9	32,392,310	0.22%
Total for principal taxpayers		 930,165,210	4.47%		 523,893,103	3.61%
Total taxable assessed value		\$ 20,824,311,994			\$ 14,505,899,337	

Sources

Marion County and Polk County Tax Assessors Top Ten for both counties consolidated

## Salem Area Mass Transit District Property Tax Levies and Collections Last Ten Fiscal Years

Fiscal Year	Total Tax	Collected wit Fiscal Year of		Co	llections in		Total Collections to Date			
Ended	Levy for	Amount	Percentage	Sı	Subsequent		Amount	Percentage		
<u>June 30</u>	 Fiscal Year	 Collected	of Levy		Years	Collected		of Levy		
2022	\$ 14,497,537	\$ 13,847,840	95.52%	\$	_	\$	13,847,840	95.52%		
2021	13,949,784	13,331,718	95.57%		88,002		13,419,720	96.20%		
2020	13,375,200	12,747,112	95.30%		204,797		12,951,909	96.84%		
2019	12,906,585	12,304,644	95.34%		229,535		12,534,179	97.11%		
2018	12,426,577	11,958,195	96.23%		264,461		12,222,656	98.36%		
2017	11,965,300	11,378,225	95.09%		269,087		11,647,312	97.34%		
2016	11,509,781	10,905,167	94.75%		277,184		11,182,351	97.16%		
2015	10,882,259	10,279,838	94.46%		304,968		10,584,806	97.27%		
2014	10,472,555	9,853,189	94.09%		330,998		10,184,187	97.25%		
2013	10,233,065	9,570,505	93.53%		347,387		9,917,892	96.92%		

### Sources:

Marion County Assessor and Polk County Treasurer











**Demographic and Economic Information** 











Year	Population (1)	Personal Income (in thousands) (2)		apita Personal acome (3)	Unemployment Rate (4)	
<u> 1 Cai</u>	1 opulation (1)	(111)	ilousailus) (2)	 iconic (3)	<u> </u>	
2022	348,616	\$	20,538,903	\$ 58,632	3.9%	
2021	347,119		18,671,730	53,791	5.0%	
2020	346,202		16,971,368	49,022	6.9%	
2019	344,842		15,490,534	44,921	3.9%	
2018	344,035		14,024,346	41,093	4.3%	
2017	339,200		12,836,365	38,168	4.5%	
2016	333,950		12,301,699	37,199	5.5%	
2015	329,770		11,614,203	35,614	6.1%	
2014	326,150		11,484,654	35,489	6.9%	
2013	322,880		11,249,451	35,156	8.5%	

#### Note:

This schedule is for Marion County and is provided as reference only. The District operates in both Marion and Polk Counties, however more operations occur in Marion than Polk County.

- (1) Population estimate as of July 1, 2022; Population Research Center, Portland State University
- (2) Personal Income estimate as of calendar year 2021; Bureau of Economic Analysis, Regional Economic Data
- (3) Per Capita Personal Income as of calendar year 2021; Bureau of Economic Analysis, Regional Economic Data
- (4) Unemployment Rate is average of 10 months of calendar year 2022; Bureau of Labor Statistics, Local Unemployment Statistics

#### Sources:

US Department of Commerce, Bureau of Economic Analysis; Regional Economic Data US Bureau of Labor Statistics, Local Area Unemployment Statistics

Population Research Center, Portland State University

72

## Salem Area Mass Transit District Salem Metropolitan Area Employers – Largest to Smallest Current Year and Nine Years Ago

	202	2	2013		
Employer	Employees	% of Total	Employees	% of Total	
Government	43,100	24.57%	41,000	27.60%	
Educational and health services	30,700	17.50%	23,600	15.88%	
Trade, transportation, and utilities	30,500	17.39%	26,000	17.50%	
Leisure and hospitality	15,400	8.78%	12,900	8.68%	
Professional and business services	14,400	8.21%	12,700	8.55%	
Construction	14,400	8.21%	7,100	4.78%	
Manufacturing	12,500	7.13%	11,400	7.67%	
Financial activities	7,000	3.99%	7,200	4.85%	
Other services	5,400	3.08%	5,000	3.36%	
Information	1,400	0.80%	1,000	0.67%	
Mining and logging	600	0.34%	700	0.47%	
Total Salem Metropolitan Area Non-				·	
Farm Payroll Employment	175,400	100.00%	148,600	100.00%	

Source: Oregon Employment Department Salem Area MSA Nonfarm Employment - CES Data

Notes: (1) Information for 2013 is presented for the calendar year.

Information for 2022 is preliminary numbers for October, 2022.

(2) Includes full-time and part-time employees











**Operating Information** 











## Salem Area Mass Transit District District Employees by Division Last Ten Fiscal Years

District	_2013_	_2014_	2015	_2016_	_2017_	_2018_	_2019_	_2020_	_2021_	_2022_
Division										
General Fund	• •	2.0	• •	• •	• •	• •	• •			2.0
General Manager	2.0	2.0	2.0	2.0	2.0	2.0	2.0	4.5	4.5	3.0
Administration	2.5	4.0	4.5	4.1	4.7	5.0	4.0	4.0	4.0	4.0
Human Resources	3.5	4.0	4.5	4.1	4.7	5.2	4.8	4.8	4.8	4.8
Human Resources-Safety	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0
Communication	2.0	2.0	2.0	2.0	2.0	2.0	4.0	4.2	4.2	4.2
Marketing & Communication Customer Service	2.0 6.0	3.0 6.0	3.0 6.1	3.0 6.0	3.0 5.8	3.0 5.8	4.0 8.9	4.3 8.3	4.3 8.3	4.3 8.3
Travel Trainer	6.0	6.0	0.1	6.0	0.2	5.8 0.1	0.3	8.3 0.4	8.3 0.4	1.2
Finance	-	-	-	-	0.2	0.1	0.3	0.4	0.4	1.2
Finance	7.0	7.0	6.5	6.5	7.5	5.0	6.9	9.5	9.5	9.5
Procurement	7.0	7.0	0. <i>5</i>	0.5	7.3	2.6	1.6	2.0	2.0	2.0
Technology and Program Management	-	-	-	-	-	2.0	1.0	2.0	2.0	2.0
Technology and Program Management		_	_	_	_	_	_	_	_	1.5
Information Technology	_	_	_	_	_	_	_	5.9	5.9	5.9
Deputy General Manager	-	_	-	-	_	-	_	3.9	3.9	3.9
Deputy General Manager Admin	_	_	_	_	_	_	_	_	_	2.0
Security & Emergency Management	_		_	_	_	_			-	3.0
Planning	_	_	_	_	_	_	_	_	_	4.0
Operations										1.0
Administration	5.5	4.0	3.0	3.0	3.1	3.1	4.1	4.1	4.1	3.0
Security & Emergency Management	1.0	1.0	1.0	1.0	1.0	1.0	1.0	3.0	3.0	
Fixed Route Operations	106.5	106.0	110.0	110.0	110.0	110.0	136.0	147.5	147.5	147.8
Vehicle Maintenance	25.0	26.0	24.5	24.0	24.1	23.6	31.8	31.1	31.1	31.1
Facilities Maintenance	6.0	6.0	6.0	6.0	6.0	8.0	9.0	9.0	9.0	13.0
Planning	-	-	-	-	-	-	-	4.0	4.0	_
Transportation Development										
Transportation Development Administration	4.7	4.5	4.0	4.5	5.6	6.4	6.1	_	-	_
Information Technology	4.0	5.0	4.5	5.0	5.0	5.0	5.1	-	-	
Rideshare Program	2.0	2.0	-	-	-	-	-	-	-	-
Total General Fund FTE Per Budget	176.0	177.5	176.0	176.5	179.0	181.8	222.6	239.4	239.4	245.4
Special Transportation Fund										
Cherriots Lift	3.0	3.0	3.5	3.5	3.1	3.1	3.7	3.4	3.4	3.4
Cherriots Shop & Ride	_	-	-	-	0.2	0.2	0,6	0.4	0.4	0.4
Cherriots Regional	0.5	0.5	1.5	1.5	1.4	1.0	1.5	0.9	0.9	1.9
DMAP	2.0	2.0	2.0	2.0	2.0	1.0	1.5		0. <i>5</i>	1.2
Cherriots Call Center			0.5	0.5	0.6	0.5	0.7	- 0.1		0.1
	-	-						0.1	0.1	
Mobility Management/Travel Trainer	1.5	1.5	3.0	2.0	2.1	0.8	1.6	1.5	1.5	0.6
Special Transportation Coordination	-	1.0	-	0.5	0.1	0.2	0.3	-	0.0	0.0
TripChoice/Transportation Demand Mgt			2.0	2.0	2.0	2.5	3.0	2.4	2.4	2.4
Total Special Transportation Fund FTE Per Budget	7.0	8.0	12.5	12.0	11.5	9.3	11.4	8.7	8.7	8.8
Capital Project Fund	1.0	1.0	1.5	1.0	3.2	1.6	0.4	_	_	
Total District Wide FTE Per Budget	184.0	186.5	190.0	189.5	193.7	192.7	234.4	248.1	248.1	254.2
<del> 0</del>										











## Salem Area Mass Transit District Operating Revenue and Cost Measures Last Ten Fiscal Years

#### Fixed Route System

				Annual	Annual	Unlinked
		Operating	Revenue	Vehicle	Revenue	Passenger
Fiscal Year	Fare Revenue	Expense	Margin	Miles	Miles	Trips (UPT)
2013	\$ 2,358,925 \$	19,555,613	12.1%	2,117,115	1,982,591	3,413,873
2014	2,363,360	20,331,685	11.6%	2,125,959	2,001,989	3,322,655
2015	2,623,816	20,751,653	12.6%	2,191,929	2,059,524	3,371,517
2016	2,305,504	21,699,414	10.6%	2,316,592	2,173,882	2,999,022
2017	2,825,740	23,395,701	12.1%	2,566,500	2,417,272	2,940,565
2018	2,519,889	24,493,950	10.3%	2,289,507	2,146,850	3,011,629
2019	2,196,271	26,343,862	8.3%	2,270,336	2,124,151	2,955,477
2020	1,771,170	28,535,939	6.2%	2,172,007	2,028,340	2,619,250
2021	-	31,036,925	0.0%	2,419,098	2,258,436	1,718,883
2022	1,688,365	32,358,719	5.2%	2,432,658	2,268,251	2,039,555

#### Regional Fixed Route\*

					Annual	Annual	Unlinked
			Operating	Revenue	Vehicle	Revenue	Passenger
Fiscal Year	Fare	Revenue	Expense	Margin	Miles	Miles	Trips (UPT)
2020	\$	118,138	\$ 1,453,046	8.1%	420,820	366,029	81,647
2021		-	1,867,590	0.0%	453,990	396,231	56,948
2022		136,837	1,945,736	7.0%	519,027	451,728	63,368

<sup>\*</sup>Starting in FY2020, this new mode reflects the NTD reporting definition of Purchased Transportation - Motor Bus, and includes Regional routes operated by a third party, excluding the Polk County Flex, which meets the definition of Demand Response service, and is included there.

#### Demand Response\*\*

				_	Annual	Annual	Unlinked
			Operating	Revenue	Vehicle	Revenue	Passenger
Far	e Revenue		Expense	Margin	Miles	Miles	Trips (UPT)
\$	198,154	\$	12,865,869	1.5%	4,530,236	4,182,683	488,466
	175,101		13,710,320	1.3%	4,750,911	4,382,166	528,610
	226,675		16,771,188	1.4%	7,871,544	7,482,224	581,184
	388,919		16,075,696	2.4%	5,624,117	5,108,673	560,070
	376,232		16,013,265	2.3%	7,122,370	5,595,404	566,641
	415,049		14,119,579	2.9%	4,055,025	3,684,110	455,807
	402,005		7,282,216	5.5%	1,341,807	1,181,677	241,297
	116,831		5,803,855	2.0%	761,455	668,407	114,522
	-		5,420,831	0.0%	483,078	424,076	58,208
	190,516		4,492,706	4.2%	553,070	487,544	71,900
		\$ 198,154 175,101 226,675 388,919 376,232 415,049 402,005 116,831	\$ 198,154 \$ 175,101 226,675 388,919 376,232 415,049 402,005 116,831 -	\$ 198,154 \$ 12,865,869 175,101 13,710,320 226,675 16,771,188 388,919 16,075,696 376,232 16,013,265 415,049 14,119,579 402,005 7,282,216 116,831 5,803,855 - 5,420,831	Fare Revenue         Expense         Margin           \$ 198,154         \$ 12,865,869         1.5%           175,101         13,710,320         1.3%           226,675         16,771,188         1.4%           388,919         16,075,696         2.4%           376,232         16,013,265         2.3%           415,049         14,119,579         2.9%           402,005         7,282,216         5.5%           116,831         5,803,855         2.0%           -         5,420,831         0.0%	Fare Revenue         Operating         Revenue         We hick           \$ 198,154         \$ 12,865,869         1.5%         4,530,236           175,101         13,710,320         1.3%         4,750,911           226,675         16,771,188         1.4%         7,871,544           388,919         16,075,696         2.4%         5,624,117           376,232         16,013,265         2.3%         7,122,370           415,049         14,119,579         2.9%         4,055,025           402,005         7,282,216         5.5%         1,341,807           116,831         5,803,855         2.0%         761,455           -         5,420,831         0.0%         483,078	Fare Revenue         Expense         Margin         Wehicle         Revenue           \$ 198,154         \$ 12,865,869         1.5%         4,530,236         4,182,683           \$ 175,101         13,710,320         1.3%         4,750,911         4,382,166           \$ 226,675         16,771,188         1.4%         7,871,544         7,482,224           \$ 388,919         16,075,696         2.4%         5,624,117         5,108,673           \$ 376,232         16,013,265         2.3%         7,122,370         5,595,404           \$ 415,049         14,119,579         2.9%         4,055,025         3,684,110           \$ 402,005         7,282,216         5.5%         1,341,807         1,181,677           \$ 116,831         5,803,855         2.0%         761,455         668,407           \$ - 5,420,831         0.0%         483,078         424,076

#### Vanpool

					Annual	Annual	Unlinked
			Operating	Revenue	Vehicle	Revenue	Passenger
Fiscal Year	Far	e Revenue	Expense	Margin	Miles	Miles	Trips (UPT)
2013	\$	182,063	\$ 376,183	48.4%	399,775	399,775	66,175
2014		200,596	381,891	52.5%	499,454	499,454	79,084
2015		481,530	391,795	122.9%	613,938	613,938	79,084
2016		488,651	245,285	199.2%	566,917	566,917	78,774
2017		418,369	177,903	235.2%	578,196	578,196	72,591
2018		303,605	290,018	104.7%	528,480	528,480	70,250
2019		310,822	302,213	102.8%	554,187	554,187	76,167
2020		290,192	277,822	104.5%	474,257	474,257	59,152
2021		150,891	153,883	98.1%	241,350	241,350	22,514
2022		257,946	238,952	107.9%	299,722	299,722	44,088

<sup>\*\*</sup> In FY2014 no sampling was done on demand response mode so the District agreed to not report passenger miles for FY2015 and FY2016. The District conducted sampling in FY2017.

<sup>\*\*</sup>In FY2020, Demand Response operating statistics changed to reflect NTD report definitions for service modes. It now includes Cherriots Lift, Shop & Ride, and the Polk County Flex services.

Fixed Route System								
		Annual				Operating		
	Annual	Vehicle	Operating	Operating	Operating	Expense per		
	Passenger	Revenue	Expense per	Expense per	Expense per	Passenger		
Fiscal Year	Miles	Hours	Mile	Revenue Mile	UPT	Mile		
2013	11,060,948	154,905	\$ 9.24	\$ 9.86	\$ 5.73	\$ 1.77		
2014	11,695,746	156,860	9.56	10.16	6.12	1.74		
2015	11,867,740	155,246	9.47	10.08	6.15	1.75		
2016	10,556,745	159,283	9.37	9.98	7.24	2.06		
2017	9,703,865	173,457	9.12	9.68	7.96	2.41		
2018	9,938,376	166,004	10.70	11.41	8.13	2.46		
2019	9,753,074	167,949	11.60	12.40	8.91	2.70		
2020	8,014,905	163,402	13.14	14.07	10.89	3.56		
2021	5,259,782	182,197	12.83	13.74	18.06	5.90		
2022	6,241,038	184,184	13.30	14.27	15.87	5.18		

Regional	Fixed	Route*

		Annual							(	)pe rating
	Annual	Vehicle	О	pe rating	C	ope rating	O	perating	Ex	pense per
	Passenger	Revenue	Exp	pense per	Ex	pense per	Ex	pense per	P	assenger
Fiscal Year	Miles	Hours		Mile	Rev	enue Mile		UPT		Mile
2020	1,283,822	17,024	\$	3.45	\$	3.97	\$	17.80	\$	1.13
2021	845,237	18,566		4.11		4.71		32.79		2.21
2022	897.073	21.726		3.75		4.31		30.71		2.17

Response**
Response**

		Annual				Operating
	Annual	Vehicle	Operating	Operating	Operating	Expense per
	Passenger	Revenue	Expense per	Expense per	Expense per	Passenger
Fiscal Year	Miles	Hours	Mile	Revenue Mile	UPT	Mile
2013	5,534,320	244,964	\$ 2.84	\$ 3.08	\$ 26.34	\$ 2.32
2014	3,626,371	270,933	2.89	3.13	25.94	3.78
2015	**	272,262	2.13	2.24	28.86	**
2016	**	321,548	2.86	3.15	28.70	**
2017	4,982,763	330,708	2.25	2.86	28.26	3.21
2018	3,424,780	234,747	3.48	3.83	30.98	4.12
2019	1,371,923	86,874	5.43	6.16	30.18	5.31
2020	766,037	56,148	7.62	8.68	50.68	7.58
2021	301,673	36,418	11.22	12.78	93.13	17.97
2022	391,398	40,262	8.12	9.21	62.49	11.48

			Vanpool			
	Annual Passenger	Annual Vehicle Revenue	Operating Expense per		Operating Expense per	Operating Expense per Passenger
Fiscal Year	Miles	Hours	Mile	Revenue Mile	UPT	Mile
2013	2,611,080	8,704	\$ 0.94	\$ 0.94	\$ 5.68	\$ 0.14
2014	2,841,022	11,418	0.76	0.76	4.83	0.13
2015	2,864,484	11,418	0.64	0.64	4.95	0.14
2016	3,199,040	13,201	0.43	0.43	3.11	0.08
2017	2,550,101	13,352	0.31	0.31	2.45	0.07
2018	2,848,891	13,803	0.55	0.55	4.13	0.10
2019	2,955,836	14,376	0.55	0.55	3.97	0.10
2020	2,197,116	12,295	0.59	0.59	4.70	0.13
2021	698,116	5,500	0.64	0.64	6.83	0.22
2022	1,138,557	6,838	0.80	0.80	5.42	0.21











Disclosure and Comments Required by State Minimum Standards



## GROVE, MUELLER & SWANK, P.C.

## Certified Public Accountants and Consultants

475 Cottage Street NE, Suite 200, Salem, OR 97301 (503) 581-7788 • FAX (503) 581-0152 • www.gms.cpa

## INDEPENDENT AUDITOR'S REPORT REQUIRED BY OREGON STATE REGULATIONS

**Board of Directors** Salem Area Mass District Salem, Oregon

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, the basic financial statements of Salem Area Mass Transit District (the District) as of and for the year ended June 30, 2022, and have issued our report thereon dated December 30, 2022.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules 162-10-000 through 162-10-320 of the Minimum Standards for Audits of Oregon Municipal Corporations, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion.

We performed procedures to the extent we considered necessary to address the required comments and disclosures which included, but were not limited to the following:

- Deposit of public funds with financial institutions (ORS Chapter 295).
- Budgets legally required (ORS Chapter 294).
- Insurance and fidelity bonds in force or required by law.
- Programs funded from outside sources.
- Authorized investment of surplus funds (ORS Chapter 294).
- Public contracts and purchasing (ORS Chapters 279A, 279B, 279C).
- Accountability for collecting or receiving money by elected officials no money was collected or received by elected officials

In connection with our testing nothing came to our attention that caused us to believe the District was not in substantial compliance with certain provisions of laws, regulations, contracts, and grants, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules 162-10-000 through 162-10-320 of the Minimum Standards for Audits of Oregon Municipal Corporations, except for over-expenditures of appropriations as noted in the financial statements.

#### Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

#### Restriction on Use

This report is intended solely for the information and use of the Board of Directors, management of the District, and the Oregon Secretary of State and is not intended to be and should not be used by anyone other than these parties.

GROVE, MUELLER & SWANK, P.C. CERTIFIED PUBLIC ACCOUNTANTS

By:

Ryan T. Pasquarella, A Shareholder

December 30, 2022